



# Outdoor Access and Responsible Recreation (OARR) Plan Tribal Regional Forums Fall 2023

## PROPOSED AGENDA

(v. 9-6-23)

**DATE:** Tuesday, September 12, 2023

**TIME:** 10 a.m. – 3 p.m.

*\*With 9:00 a.m. arrivals and check-in*

**LOCATION:** Northern Quest Resort & Casino, 100 North Hayford Rd.  
Airway Heights, WA 99001

### TRIBAL REGIONAL FORUMS DATES/REGIONS/LOCATIONS:

Date	Region	Locations
September 12, 2023	Eastern Washington	Northern Quest Resort & Casino in Airway Heights, WA
October 10, 2023	Southern Puget Sound	To be confirmed
October 17, 2023	Northern Puget Sound	To be confirmed
October 24, 2023	Coast	To be confirmed

**Approach:** The content and structure of each Tribal Regional Forum will be identical. However, discussions at each will be tailored to address regional concerns around outdoor access and responsible recreation and impacts on DNR managed lands. DNR’s regional staff will attend for their respective regions. Regional sessions are an attempt to ease travel for participants. Also, regional sessions were established to create environments for specific feedback from participants as the observations and solutions may be unique to some areas.

**Attendees:** All Tribes are invited to attend any/all the meetings there is interest in. Recreation staff, Tribal Affairs staff, and members of DNR’s Executive Leadership team will attend each forum.

### PROPOSED AGENDA

- *Arrivals and Check-in*

#### 10:00 am: Opening

- Opening Prayer
- Welcome and Introductions

#### 10:30: Outdoor Access and Responsible Recreation (OARR) Strategic Plan Introduction and Background

- How “Outdoor Access and Responsible Recreation” is a direct response to Tribes’ request for protection of cultural and spiritual practices.
- Tribal Summit Outcomes Regarding the OARR Plan
  - Commissioner’s commitments to Tribes: Co-management/Tribal buy-off before plan advances
  - Revised Timeline and Engagement Process



# Outdoor Access and Responsible Recreation (OARR) Plan Tribal Regional Forums Fall 2023

## **11:00 am: Proposed OARR Plan Goals Statewide and Regional**

- What are the goals this Plan needs to include?

## **12:00 pm: Lunch**

## **1:00 pm: What outcomes and results would you like to see that show the Plan is successful?**

- For example, given DNR's commitment at the Tribal Summit, what will co-management in the development of the OARR Strategic Plan look like?
- What impacts would you see addressed or prevented if the Plan was successful?

## **2:30 pm: Review Next Steps**

## **3:00 pm: Closing**

### **Online Meeting Information:**

*For those that cannot attend in person, the online Zoom meeting information is as follows:*

- Join Zoom Meeting: <https://us06web.zoom.us/j/81108554268>
  - Meeting ID: 811 0855 4268
- One tap mobile: +12532050468,,81108554268# US



## Washington Department of Natural Resources (DNR) Outdoor Access and Responsible Recreation (OARR) Plan

### Version 2 - Commissioner's Purpose Statement and DNR DRAFT Goals

#### **Commissioner of Public Lands' Purpose Statement for the OARR Plan:**

"To develop a shared vision for outdoor access to and responsible recreation on DNR-managed lands, that protects Tribal rights and cultural and spiritual practices, provides diverse and high-quality recreational opportunities that foster engagement from all communities, promotes a strong sense of environmental stewardship, and enriches the quality of life in Washington. A key part of this work will be to articulate what responsible and sustainable use of DNR-managed lands for generations looks like, in order to ensure that all outdoor users are taught and practice preservation and responsible use."

#### **DNR DRAFT Goals:**

##### **1. Preserve and Protect the Natural Environment and Cultural Resources**

Address activities that impact the range and health of fish and wildlife on upland, riparian, and coastal habitats as well as cultural and spiritual sites.

##### **2. Build an Outdoor Stewardship and Responsibility Ethic**

Care for these resources, promote ethical and considerate interaction with other recreationists and the public, and minimize conflict among users.

##### **3. Increase Equitable Outdoor Access and Responsible Recreation Development, Stewardship, and Management**

Recognize and address recreation challenges and needs, increase internal and external capacity, enhance support for on-the-ground stewardship activities, and stimulate external collaboration.

##### **4. Secure Financial Stability for Recreation Development, Stewardship, and Management**

Identify funding challenges, highlight the environmental and economic benefits of recreation investments, and develop recommendations for sustainable, reliable funding.

##### **5. Mitigate Climate Impacts and Build Resilience**

Prepare for extreme climate-related events, implement forward-thinking infrastructure design, and integrate management techniques that improve resilience, in alignment with DNR's Plan for Climate Resilience.



Monday, July 10

## **Tribal Summit Summary**

The Washington State Department of Natural Resources (WDNR) holds an annual Tribal Summit, inviting tribal leaders and staff to meet with the Commissioner of Public Lands and WDNR staff. In 2023, WDNR, together with the Suquamish Tribe, co-hosted Tribal Summit at the Suquamish Clearwater Casino and Resort. The agenda for 2023 included topics based on the four R's: Recreation, Resources, Restoration and Resiliency.

17 Tribes were represented at the Tribal Leadership Summit.

Representatives included tribal council members, tribal administration staff, tribal lobbyists, and attorneys.

The WA Dept of Natural Resources brought approximately 40 staff from the executive leadership and appropriate departments and regions to participate in the discussions.



## RECREATION

### Outdoor Access Responsible Recreation Plan (OARR)

Commissioner of Public Lands (Commissioner), Hilary Franz, introduced the Outdoor Access and Responsible Recreation Plan (OARR) to tribal leaders. This plan is WDNR's first statewide strategic plan to address recreation on DNR-managed lands and the impact to the landscape and its resources. The Commissioner highlighted this project was intentionally launched at Tribal Summit after hearing feedback from tribal leadership stressing the necessity of tribes being present at the beginning of projects of this magnitude. WDNR Recreation and Conservation Division Manager, Kristen Ohlson-Kiehn, provided more detailed information regarding the OARR strategic plan launch, a request for feedback on a tribal engagement strategy, and the process to develop a draft plan with a detailed timeline for the project. Tribal feedback included the following points of interest:

- The Commissioner acknowledged the request made by Tribes to the Governor's office to convene an Interagency Recreation Impacts Workgroup<sup>1</sup>, which occurred on April 27, 2023, where tribes advocated for a pause on recreation expansion projects. Also, the Commissioner acknowledged the importance for DNR to co-manage with Tribes on DNR managed lands and the necessity to partner to share capacities.
- Funding and capacity – some tribes lack the capacity to properly staff work such as this. Funding needs to be allotted for tribes to utilize to dedicate adequate staffing needs.
- Recreation Impacts - Tribes are concerned that more and more people are abusing the landscape (hunting, fishing, gathering, recreating) and tribes are losing their resources (first foods referenced) and thus losing their identity and culture. Tribes are also concerned there are

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<sup>1</sup> The Interagency Recreation Impacts Workgroup is comprised of the Governor's Office, the Governor's Office of Indian Affairs, Washington Department of Fish and Wildlife, Washington Parks and Recreation Commission, WDNR and tribes. Parks, DF land management agency in this workgroup was funded for this work in the 2023 Legislative Session in ESSB 5187.



'no sacred places left for us' in reference to spiritual practices throughout the state.

- Enforcement – tribal leaders expressed concern there isn't enough of a consequence for those who abuse the land and its resources, stating, 'If you can't enforce it, it shouldn't be open' in reference to not having sufficient officers to patrol WDNR managed lands.
- Questions were raised about how this OARR process will relate to the Interagency Recreation Impacts Workgroup.
  - DNR will continue to engage in the Interagency Workgroup but will prioritize OARR. The Interagency group could be a long process and DNR recognizes the need to address these issues as soon as possible and not wait for the group to make progress.
  - Any necessary input or changes developed from the Interagency group will be considered for the OARR strategic plan development.

### OARR Project Timeline and Details:

- See OARR one pager attached in the supplemental information.
- Regional-based workgroups - needs and issues vary from Tribe to Tribe and those need to be taken into consideration.
  - WDNR will provide regional meetings (Coastal, North Puget, South Puget, Eastern) and tribes can attend any and all of those meetings, according to their capacity and regional association preference.
    - Tribes can request 1:1's with WDNR, or ask WDNR to attend existing tribal meetings, to discuss points of concern during the development of this plan.
    - The purpose of the meetings will be to discuss goals, objectives, and measures for success for the OARR plan, as well as initiative ideas for the five themes of the plan.
    - These themes address preserving and protecting resources, building an outdoor stewardship and



## 2023 Natural Resources Tribal Summit



responsibility ethic, increasing equitable outdoor access and responsible recreation development, stewardship and management, securing financial stability for the program and mitigating climate impacts as well as building resilience.

- WDNR OARR project managers will schedule the regional tribal meetings with tribes.
- OARR Timeline – Subject to change
  - Mid – Summer: Launch project at Tribal Summit
  - Late Summer: Tribal Regional Forums
  - Fall – Winter: 1:1 Tribal Engagement
  - Spring/Summer 2024: Draft plan review, where tribes will review the draft plan, WDNR will incorporate changes, and then release the plan for public comment.

Regional Meeting Dates are below. Locations for these meetings are TBD as of August 1. If a tribe has the capacity and space to host, please contact the OARR project team at **OARRPlan@dnr.wa.gov**.

Regional Meeting Dates:

Eastern Washington – September 12, 2023

Lower Puget – October 10, 2023

Upper Puget – October 17, 2023

Coast – October 24, 2023

\*Tribes can determine which meeting to attend according to their location and area of interest. Attendance to any and all regional meetings is at the discretion of each tribe\*



### Interagency Recreational Impacts Workgroup

Patrick DePoe, Director of Tribal Relations for WDNR, noted DNR will attend and participate in the Interagency Workgroup projects and meetings but the priority for DNR is the OARR project. It was noted that the Workgroup could result in a long process and DNR recognizes that a plan for DNR-managed lands can't wait. Patrick also noted if DNR puts the OARR strategic plan development on pause to wait for the Interagency Workgroup to conclude, that could be another 3-4+ years before DNR takes action on DNR-managed lands.

Mr. DePoe noted the OARR project, and the Interagency Workgroup are two different projects. DNR isn't solely responsible for invites, communications or planning efforts. Tribal leaders acknowledged DNR's efforts to maintain momentum to address recreation impacts and voiced support in DNR moving forward with the OARR strategic plan draft plan timeline presented.

The Commissioner of Public Lands noted this a new process and a new day. DNR is committed to developing this plan together with tribes as co-managers. The Commissioner emphasized the need to continue finding a way to address these impacts and not be bogged down by processes and procedures that could inhibit the Interagency Workgroup from quickly producing results.

Tribal leaders expressed hesitancy in believing the OARR strategic planning process is going to have a different process and outcome than previous projects where nothing is produced, and tribes are left out of the process.

Next Steps: DNR staff (Director of Tribal Relations, Deputy Director of Tribal Relations, WDNR Recreation and Conservation Division Manager) are included in workgroup meetings and emails and will continue to participate as much as possible.





## RESOURCES

Project Updates: Legislative Director Brian Considine gave a brief overview of the legislative wins from the most recent session. See attachments.

Tribal leaders agreed the weekly legislative update meetings hosted by DNR during session are helpful. It was noted these meetings allow tribes to understand what bills are proposing so they can support if necessary.

### Enforcement:

Lenny Young, Deputy Chief of Staff, gave an overview of DNR's findings to dual deputize on DNR lands. Tribal leaders have asked DNR to share enforcement resources on DNR managed lands. See attached PowerPoint for more detail.

Next Steps: DNR will propose changes to the legislature to allow Tribal officers to enforce on DNR managed lands. This proposed change will not allow DNR officers to enforce on tribal lands. Proposals are due December 2023 for the upcoming short session.

### Access to Resources:

The DNR team introduced concern expressed by tribes regarding access to lands after DNR sells lands to a private owner, like a timber company, for example.

At this time, DNR doesn't have the authority to determine whether tribes will have guaranteed access to lands sold to private owners. However, DNR committed to looking into this subject further and asked tribal leaders how they would like to engage or participate in this project.



Tuesday, July 11

## **Restoration**

### Riparian:

The group discussed the Kelp and Eelgrass project currently underway and tribal leaders again noted the importance and necessity of consultation early in these processes. The Commissioner requested tribes let DNR know where they identify restoration necessity and work with DNR as co-managers.

### First Foods:

Mr. DePoe shared that DNR received \$200,000 in funding to develop a First Foods Program. This funding is flexible. In the near future, the DNR Tribal Relations team will reach out to tribes to let them know how they can further participate and take advantage of the funding to create a new program or fund a pre-existing project progression.

A tribal leader noted it can be overwhelming and even confusing to keep track of all the funding opportunities available via grants, especially. See DNR contact sheet for Grants Director, Karen Bunce.

Next Steps: The Tribal Relations team will develop an appropriate program at DNR. Should a tribe wish to meet with the team before development begins to share experiences with tribal programs, please contact [Patrick.depoe@dnr.wa.gov](mailto:Patrick.depoe@dnr.wa.gov) or [Jayana.marshall@dnr.wa.gov](mailto:Jayana.marshall@dnr.wa.gov).



## Resilience

### Wildfire:

Allen Lebovitz, Local Wildland Fire Liaison, and Russ Lane, Wildfire Division Manager, spoke about DNR's current projects, Wildfire Ready Neighbors, Cascading Impacts of Wildfire, and other training opportunities. See attachments.

DNR has received approximately \$800,000 in funding for tribal fire program training. Please contact Allan Lebovitz for more details.

**Washington Department of Natural Resources (DNR)  
Outdoor Access and Responsible Recreation (OARR) Plan  
Interested Parties Kick-off Workshop**

July 18, 2023 | 8:45 a.m. – 12:30 p.m.

**Final Summary v. 8/24/23**

**1. Welcome and Introductions**

The workshop facilitator introduced the DNR Recreation and Conservation Division staff and the Triangle Associates facilitation team (Triangle). Then, Hilary Franz, Commissioner of Public Lands provided recorded opening remarks. The facilitator asked participants to enter their introductions into the chat.

The facilitator reviewed the agenda for the meeting, which included a presentation and two breakout sessions, and explained that the objectives of the workshop were to:

- Review the rationale for the OARR Draft Plan, DNR's authorities and responsibilities in recreation and outdoor access management, including the preservation of tribal rights.
- Receive an overview of the proposed OARR engagement process with the Tribes, interested parties, and DNR staff.
- Learn about and provide input on the upcoming work group process and big picture context for recreation and outdoor access on DNR-managed lands.
- Gather input from attendees on work group planning and OARR Plan outcomes.

The full workshop materials packet is [linked here](#).

**2. OARR Draft Planning Approach Presentation, Frequently Asked Questions (FAQ), and Questions & Answers (Q&A)**

Andrea Martin introduced herself as DNR's Statewide Recreation Manager. Brody Coval introduced himself as DNR's Recreation Policy Manager.

Brody gave an overview of the four types of lands DNR manages and the outdoor access and recreation opportunities on DNR-managed lands. Then, he reviewed trends in state and nationwide outdoor recreation. He noted that since 2019, DNR has seen the largest increase of visitor use compared to other state agencies.

Andrea reviewed DNR's operating framework as well as the laws and Trust Mandate that inform the agency's relationship with the Tribes. She explained increased outdoor access and recreation can impact the Tribes' ability to exercise their sovereign and inherent rights through the harming or destruction of natural and cultural resources. She noted that it will be important for the recommendations of the OARR Plan to exist within the framework of tribal rights.

Andrea reviewed how DNR's Recreation program is funded. She noted there is a patchwork of funding sources and many of the sources are highly uncertain through the legislature and grants processes. At current levels, DNR does not receive enough funds to maintain existing infrastructure. Andrea reviewed DNR's current recreation planning hierarchy and how the OARR Plan is intended to fill the need for a statewide strategic plan. Then, she reviewed the OARR Plan's goals.

Andrea gave an overview of the OARR Plan draft planning process. The first phase was a small group that developed five key topic areas for the Plan to focus on. Phase one concluded in 2021. The second phase is DNR's current engagement process with the Tribes, interested parties, and the public (see draft engagement timeline). The final phase will include writing the OARR Plan, a tribal review period, a public review period, and publishing the final Plan with updates incorporated from tribal and public feedback.

*Questions and Discussions:*

- **Tribal engagement:** In response to a question about DNR's process for tribal engagement, DNR explained they launched OARR engagement in July at DNR's Tribal Summit. DNR engages with the Tribes as sovereign nations through government-to-government relationships, which means Tribes should be involved as early as possible in the Plan development process. DNR will work in close partnership with the Tribes on the OARR Plan's development since their engagement is necessary for the agency to develop a plan that upholds tribal rights. To gather input, DNR will meet with the Tribes through regional forums and one-on-one meetings as requested. Additionally, the agency hired additional staff to improve their communication and engagement capacity with the Tribes.
- **Rule changes:** DNR clarified there will be no rule changes in the OARR Plan, but DNR is supportive of future rule changes as needed. DNR plans on working with the work groups to brainstorm, strategize, and develop initiatives that could be advanced to the legislature. If rule changes are suggested as part of the initiatives, that could be seen as a successful outcome of the OARR Plan by DNR.
- **Work group formation:** In response to a question, DNR explained they are using attendees' input from an initial poll to make invites for work groups. DNR strives to match people with their interest area while ensuring each work group is made of a diverse range of organizations. DNR field staff will also be engaged in work groups to answer questions and provide members with more information on recreation in Washington.
- **County government engagement:** DNR clarified engagement with counties will follow a different model than government-to-government engagement with the Tribes. County staff can be invited to participate in the work groups and Plan development. Additionally, once the Plan is drafted, DNR will seek feedback from counties through review and public comment periods.
- **Other agency recreation strategies:** In response to a question about how the OARR process intersects with the Washington Department of Fish and Wildlife's (WDFW) 10-year Recreation Strategy and federal land management plans, DNR explained they are informing and working with other state and federal agencies throughout this process. By slowing down the engagement process, DNR has additional opportunities to engage with other agencies as well as researching and learning about other planning efforts so that the OARR Plan aligns with them.
- **Interagency Working Group on Recreation Impacts:** DNR clarified their OARR Plan process is running parallel to the Interagency Working Group on Ecological Integrity and Recreation Impacts. However, the interagency process is progressing slower because it requires coordination of 29 Treaty Tribes and three state agencies. DNR aims to make the OARR Plan iterative so that it can incorporate the interagency group's work.
- **Participant directory:** There was a recommendation to provide a "Participant Directory" to promote communication and encourage dialogue between work groups and/or partner organizations not engaged in the work group process.

- **Other agency coordination:** DNR explained they plan to engage other agencies throughout the OARR development process and hopes to align statewide recreation planning with other federal and state agencies so that the OARR Plan complements their recreation and land management plans.

### 3. **Breakout Rooms Round 1: Work Group Planning**

The facilitator explained the breakout room sessions where input will help inform the development of draft workplans for the work group process. The first round of breakout room sessions sought insights from attendees on how to set up the work group process. Attendees were randomly split between five breakout rooms, and feedback on the same set of questions was gathered anonymously through a Mural whiteboard. A final copy of the whiteboard is [linked here](#) for reference and attached at the end of this summary as *Attachment A*.

In the first round of breakout rooms, attendees discussed and responded to the questions listed below. Responses included the following high-level themes. For full details of what was shared during the breakout rooms, please see the attachments and Mural boards. *Disclaimer: The following is a documentation of suggestions offered by meeting attendees. This summary is not a commitment from DNR to include all recommendations in the Plan.*

**Overall process:** *What does a good work group process look like?*

- **Clear recommendation process:** The structure and engagement process should have a clear purpose. The work groups' recommendation-making process to DNR should also be clear.
- **Flexible engagement:** There should be flexibility in the process to improve engagement as we go.
- **Clear & stated outcomes:** Be specific on what the intended outcomes of this process are, what input DNR is seeking from work group participants, and how this input will be used to inform the Plan's development.
- **Inclusive and accessible:** The process needs to be inclusive and accessible to bring in a diversity of voices. To encourage this, there should be a variety of platforms/input opportunities and stipends provided to prioritize community groups.
- **Perspectives Gained:** Work groups should be managed in a way that allows for and encourages participants to gain an understanding of the perspectives, missions, priorities, etc. of other members in the group.
- **Right sized:** Work groups should be manageable and breakout rooms can be used for smaller, focused engagements.
- **Relationship building:** At least one in-person meeting should be made available to each work group, if possible, to help build and sustain relationships beyond this process.

**Essential conversations:** *What are the essential conversations that need to occur during the work group meetings?*

- **Inclusive and diverse:** Inclusivity and diversity in the voices heard and outdoor access and recreation opportunities discussed.
- **Tribal rights:** Outdoor access and recreation impacts on tribal rights and cultural practices.
- **Equitable access:** Methods for improving equitable access.
- **Responsible recreation education:** Education around recreation impacts and responsible use.

- **Iterative and enduring:** Create a plan that is iterative, enduring, and will be implemented (not put on a shelf).
- **Cross-agency coordination:** Create and implement the Plan with cross-agency coordination (i.e., with other agencies).
- **Authorities and responsibilities:** Gain a better understanding of DNR's authorities and responsibilities.
- **Safety and enforcement:** Ensure that the Plan addresses how responsible recreation will be enforced.
- **Plan components connection:** Make sure that the goals and strategies in the Plan connect to on-the-ground actions.

**Information needs:** *What do you need to know about DNR or DNR recreation ahead of time to be successful in the work group?*

- **Existing agency relationships:** DNR's relationship with other state and federal agencies, especially around land and resource management.
- **Internal agency structure:** DNR's internal organizational structure and capacity, especially for how departments within DNR interact and work together.
- **Tribal rights and trust responsibilities:** A common understanding of tribal rights on DNR lands for all work group participants and DNR's trust responsibilities.
- **Goals and metrics:** Clarity around DNR's goals and metrics for recreation use
- **Revenue:** DNR's revenue generation and use.
- **Success:** A better understanding of current barriers to success and metrics for success in this process.

**Availability and Commitment:** *What is the availability and level of commitment you or your colleagues have to see the work group process through? DNR understands it is a big ask and acknowledges it requires a large dedication of resources.*

- **Commitment level:** There was a recognition that engagement in this process is a large commitment for participants.
- **Meeting platforms:** Use multiple engagement tools such as virtual, in-person, and hybrid options to increase accessibility.
- **Schedule and plan in advance:** Release the engagement schedule in advance and provide agendas and materials ahead of time so participants can prepare.
- **Frequency and length:** Use targeted engagement sessions that are shorter, more frequent, and focused. These should not be more than half-day, bi-weekly meetings.
- **Willingness:** Participants want to engage in the OARR Plan process.
- **Compensation:** Make compensation available for underserved communities, community-based organizations (CBOs), or Black, Indigenous, Person of Color (BIPOC) led organizations to engage.

#### 4. **Breakout Rooms Round 2: Big Picture Context & Input**

The facilitator explained the intent of the second breakout room would be to gather input on the OARR Plan's proposed goal, what issues the Plan should address, and what success looks like for recreation in Washington state. Attendees were randomly split between five new breakout rooms, and feedback on

the same set of questions was gathered anonymously through a Mural whiteboard. A final copy of the whiteboard is [linked here](#) for reference and attached at the end of this summary as *Attachment B*.

In the second round of breakout rooms, attendees discussed and responded to the questions listed below. Responses included the following high-level themes. For full details of what was shared during the breakout rooms, please see the attachments and Mural boards. *Disclaimer: The following is a documentation of suggestions offered by meeting attendees. This summary is not a commitment from DNR to include all recommendations in the Plan.*

**Plan Goal:** *In response to the Commissioner of Public Land's overall Plan goal (see Mural), (1) What do you see is missing from the goal? (2) What is exciting about the goal?*

- **Connect the goals and actions:** Overall, it was observed that there is a disconnect between the goal statement and actions, and that the goal may be a bit broad and ambitious.
- **Items to add:** Suggestions for things this goal should reference are tribal rights, education, an enduring and holistic strategy, management across landscapes (DNR and non-DNR lands such as private, public, other agency managed lands if/where feasible), and resource values (recreation and other forest values).
- **Definitions:** It was suggested that several terms in the goal be defined.

**Current state:** *What is currently working and what is not working for recreation in Washington State?*

- **What is working?**
  - There are several different types of recreation opportunities and high public user satisfaction.
  - DNR engages well with non-governmental organizations (NGOs) and volunteers.
  - There is good funding for capital investments.
- **What is not working?** There is no comprehensive strategy or coordination for the following:
  - Education and enforcement capacity.
  - Equitable access.
  - Lack of clarity around permitting processes for group and commercial activities.
  - Respecting and addressing impacts to tribal rights.
  - Responsible use.
  - Sustainable funding, especially for funding of maintenance of existing infrastructure.
  - Coordination across state and federal agencies and landscapes.

**Success:** *What does success look like for recreation in Washington State?*

- **Define sustainable recreation.** i.e., fulfilling current needs without compromising future needs and balancing growth, interests, and well-being.
- **Balance interests between access and recreation.**
- **Improve diversity and equity** for recreation access.
- **Secure ongoing funding** for DNR and recreation management.
- **Well-maintained facilities.**
- **Improve education and enforcement.**
- **Build and enhance partner relationships** and community building.
- **Coordination across agencies** and with other management plans.



## 5. Full Group Report Out and Discussion

The facilitation team provided a report out from their individual breakout rooms by summarizing the themes their groups provided. Then, DNR staff briefly reflected on the themes attendees provided. Attendees were invited to provide additional questions or comments for DNR to respond to, which are summarized below.

- **Landscape plans:** In response to a question about how the OARR Plan differs from other landscape plans, DNR explained existing landscape plans are localized and are not linked through a statewide strategy. Additionally, landscape plans have similar barriers to implementation and the statewide plan is intended to address systematic, long-term issues across landscape plans. Lastly, in addition to recreation, this statewide Plan aims to better incorporate and address outdoor access.
- **Previous and current engagement:** In response to a question about DNR's OARR engagement over the last two years, DNR clarified the first phase of engagement with a small group was completed without dedicated funding. The second and third phases of OARR engagement and plan writing are funded partially with support from the legislature.

## 6. Wrap-Up and Next Steps

The facilitator closed the meeting by thanking attendees for the input they provided. They noted DNR will need time to review the Murals and reflect on what was shared. Following the meeting, DNR will distribute a full meeting packet, with DNR's slides, and a post-meeting survey. The workshop summary (this document) will be provided to attendees with a two-week review period for attendees to confirm its accuracy.

Andrea Martin thanked attendees for their time and the input they provided to DNR. She noted any questions or follow-up input can be sent to the following email address: [OARRPlan@dnr.wa.gov](mailto:OARRPlan@dnr.wa.gov).

*The meeting was adjourned at 12:30 p.m. PST.*

### Additional Notes:

- **Workshop Stipends:** DNR provided compensation to some participants to support their involvement in the workshop. Stipends were prioritized for participants representing community-based organizations (CBOs), Black, Indigenous, Person of Color (BIPOC) led organizations, and/or other small volunteer-led organizations.
- **Attachments:** Attachments A and B are included below.

**Meeting Attendees** (*listed in alphabetical order*):

***DNR Staff***

Andrea Martin	Ben Cooksey	Laura Cooper
Brody Coval	Ben Mayberry	Natalie Waid
Allison Lu	Brittany Poirson	Pete Allen
Ash Fansler	Curt Pavola	Sharon Steriti
Sam Hensold	Doug Kennedy	Stacey Fuchs
Jayana Marshall	Kyle Pomrankey	

***Triangle Facilitation Team***

Alex Sweetser	Anna Shepherd	Joy Juelson
Anna Hamilton	Annie Kilburg Smith	Lucila Gambino

***Meeting Attendees***

Amanda Schukle	Jeff Kish	Mike Moe
Andree Hurley	Jennifer	Nicole Assumpcao
Andres Guerrero-Guzman	Joe Rocchio	Norris Boyd
Angela Cline	Joel Sisolak	Peter Herzog
Betsy Robblee	Kathy Young	Peter Sherrill
Bryan Pelach	Keith Michel	Rebecca Bear
Caroline Villanova	Kelly Jiang	Sarah Lange
Christine Mahler	Kristin Stoddard	Stacey Fuchs
Dan Nordstrom	Larry Leveen	Ted Jackson
Heath Heikkila	Linda Driscoll	Tim Stapleton
Heide Andersen	Mackenzie Dolstad	Tom Bugert
Jakob Perry	Marc Toenyan	Tom Vogl
James King Jr	Mat Lyons	Call-in User x2
Jason Callahan	Michael DeCramer	

**Attachment A: Breakout Rooms Part 1 - Work Group Planning (full board [link here](#)). Disclaimer: The following is a documentation of suggestions offered by meeting attendees. This is not a commitment from DNR to include all recommendations in the Plan.**



**DNR Outdoor Access and Responsible Recreation (OARR)  
Interested Parties Kick-off Workshop - Work Group Planning  
July 18, 2023**

**Breakout Room 1: Annie, Facilitator, and Andrea, DNR Note-taker**

**Overall process: What does a good work group process look like for you?**

- Have at least one meeting in person, especially when dealing with challenging topics.
- Have a specific role of participant a day/week or when you are moving to get into the problem or solve the problem or discuss it.
- As an agency as possible, have a DNR staff to help with the work group or help with the plan.
- Make it a plan to be completed and expected. Make it a plan to be completed by a specific date or time.
- Stay on task and make sure that goals lead the work.
- Create Plan. It can be a plan to be completed and expected. Make it a plan to be completed by a specific date or time.

**Essential conversations: What are the essential conversations that need to occur during the work group meetings?**

- Inclusion - regional, islands, bring in entire state as well as a diversity of voices (i.e., urban and rural, esthetic and western).
- Want to make sure that tribal cooking and tribal ways of thinking are explained and set the beginning.
- Need to acknowledge that there is inherently conflict on this topic. We need to find ways to work through it by addressing it.
- Outfitters and reservation systems; how can these address use needs/conflicts?
- Who is using the land and what different users have different expectations.
- If we shy away from the hard issues, we won't have a useful plan moving forward.
- Who is not here? How to include them equitably?
- More agencies are needed in the conversation to provide input in planning process. All agencies that manage land need to be here.
- Stay within scope of request/task for work group and keep on track.
- DNR's legal and constitutional requirements (trust mandate, etc) and fiduciary responsibility.

**Information needs: What do you need to know about DNR or DNR recreation to be successful in your work group?**

- What are some of the limiting factors/barriers for statewide recreation management (e.g. landscape plans)?
- How does recreation impact trust lands and revenue generation?
- What are the barriers are preventing DNR from increasing recreation? How many are there? (e.g. staffing, budget, etc.)
- Coordination with RCO - significant to in with budget limitations.
- Need to better understand relationship between DNR and RCO. What is the role of RCO in recreation management on federal lands?
- Different types of recreation on DNR lands - what is "recreation" and what is "wilderness"? How do we manage these differently?
- What are the barriers to increasing recreation on DNR lands? (e.g. staffing, budget, etc.)

**Availability and commitment: What is your colleagues' availability and level of commitment to see the work group process through?**

- Need to set schedule before we can commit, but interested in making it work.
- Bi-weekly half day meetings is a big ask/effort.
- Need a mix of in person and virtual meetings.

**Breakout Room 2: Joy, Facilitator, and Brody, DNR Note-taker**

**Overall process: What does a good work group process look like for you?**

- Intentional and manageable group size (around 10-12).
- Clearly defined objectives.
- Opportunities for differing stakeholders to get acquainted and learn one another's perspectives.
- roadmap with process and objectives provided at outset.
- Ways for absentee participants to stay up to date and informed. Ex: Provide alternate participation options.
- Clearly defined schedule.
- As much advance notice as possible on meeting scheduling.
- Virtual participation options.
- Facilitators send out questions in advance to prompt/prime discussions.
- Commitment and consistency from all participants.

**Essential conversations: What are the essential conversations that need to occur during the work group meetings?**

- Opportunities to share what is important to all different stakeholders.
- Identify who will be impacted by the Plan early in the Work Group process.
- Identify whose voices need to be heard early in the process.
- More context on what Tribes' goals are in this work.
- Have a work group participants provide a 1-page for their organization ahead of time to provide context in advance.
- Context and background on environmental goals if their participation is limited. Some ideas as shown with a trigger for one trigger.
- Opportunities for different user types to share in management of recreation infrastructure that leverages their strengths and abilities.
- Context on the Tribes' point of view and concerns.
- Identify gaps in recreational opportunities and strategies for addressing (e.g. dirt bikes have limited seasonal opportunities to ride).
- Contact and background for tribal/tribal management and their point of view if their participation is limited.
- Identify how DNR can leverage user group partnerships better.
- "What defines a quality recreational user experience" from all stakeholders.
- How can we leverage working forest to augment rec opportunities differently than non-working lands?
- Identify ways to address trash.
- Identify ways to increase security at trail heads.
- Discuss how OARR lives within context of sustainable harvest calculations.
- Discuss how well DNR serves the true diversity of WA (reference RCO data in Washington State Recreation and Conservation Plan).
- There should be a conversation about how well DNR serves the true diversity of Washingtonians within this process.

**Information needs: What do you need to know about DNR or DNR recreation to be successful in your work group?**

- Map and gather information on different land types. Develop an explanation on differing trusts and associated land obligations.

**Availability and commitment: What is your colleagues' availability and level of commitment to see the work group process through?**

**Breakout Room 3: Lucila, Facilitator, and Sam, DNR Note-taker**

**Overall process: What does a good work group process look like for you?**

- Respectful conversation and dialogue. Everyone has own experience and perspective.
- To encourage different perspectives, consider timing options and compensation.
- Create clear feedback loops. Timely reflection of the work group process with notes. Clear where work group feedback is going and how being used.
- Broad spectrum of perspectives in each workgroup.
- Encouraging full participation, especially those whose voices are not typically heard.
- Regarding accessibility, create various ways that people can engage with the process.
- Create immediate bullet points after each step that the work group participants can stick within their circles (or those not directly involved).
- As much as possible, tribal representatives are included in work groups, rather than siloed conversations.
- Clear boundaries/charter to ensure groups stay in their "lane" due to overlap between goals/topics.
- Helpful to understand how decisions are being made within the group. i.e., consensus, majority?
- Do the groups have agency to make decisions or are we purely advisory?
- Ability to communicate between work groups.
- If there is not a steering committee, have something to ensure the work groups are coordinated.

**Essential conversations: What are the essential conversations that need to occur during the work group meetings?**

- Take high-level draft goals and translate them into the problems we are trying to solve on the ground.
- Value deadlines and feedback systems for goal/objective progress.
- What are tools and resources needed for success with a goal/initiative?
- What does success look like?
- How we measure the results/progress towards goals?
- What can we do to reduce barriers to access (i.e., economically).

**Information needs: What do you need to know about DNR or DNR recreation to be successful in your work group?**

- More information on topics being addressed.
- Repository of documents (i.e., landscape plans).
- Treaty rights training for all members (Government Office of Indian Affairs or "Indian Country 101").

**Availability and commitment: What is your colleagues' availability and level of commitment to see the work group process through?**

- More information needed on topics to determine who involved from an organization.
- Big commitment, but it's important to engage. Zoom can be useful tool, but some harder conversations better to happen in-person.
- Information about meeting length, dates, and frequency.

**Attachment A:** Continued (full board [link here](#)). *Disclaimer: The following is a documentation of suggestions offered by meeting attendees. This is not a commitment from DNR to include all recommendations in the Plan.*

## DNR Outdoor Access and Responsible Recreation (OARR) Interested Parties Kick-off Workshop - Work Group Planning July 18, 2023

Breakout Room 4: Alex, Facilitator, and Allison, DNR Note-taker

**Overall process: What does a good work group process look like for you?**

Step up and step back so everyone's voice can be heard.

Round Robin: Call out all voices to get even participation.

Need diverse representation in participants to be representative of all of Washington.

Multiple platforms for input (verbal, written, etc).

Framing of questions matters.

Structure groups around outcomes and expectations.

Use breakout groups/smaller groups.

**Essential conversations: What are the essential conversations that need to occur during the work group meetings?**

Where does DNR exist on recreational landscape compared to other agencies?

Increase access and make recreation more accessible.

Review and update plan to make it iterative and enduring.

Address safety issues.

What recreation opportunities are missing? What can DNR uniquely provide?

Managing conflicts across different recreational/stakeholder needs.

Educate DNR staff and communities about tribal rights, ecology, responsible use, etc.

**Information needs: What do you need to know about DNR or DNR recreation to be successful in your work group?**

Structured group process focused on where recreation access and where resources should be used.

Where/how recreation fits within DNR multiple use mandate?

How DNR recreation & planning staff interface with other DNR departments like timber and land management?

What is the enthusiasm regarding outdoor recreation?

How DNR plans to operate with other state and federal agencies?

Where does DNR stand on certain subjects?

Where and how recreation fits within the DNR's multiple use mandate? Especially on forest trust lands.

Where are there gaps?

I would like to know that if the goal is for WA to be the opposite of recreation. Does that mean the way that we provide for and manage recreation is just the number of people that recreate?

What are the metrics for having Washington the top state for recreation?

Safety and education.

**Availability and commitment: What is your colleagues' availability and level of commitment to see the work group process through?**

Half day is preferable.

All day meetings are hard to schedule.

Have compensation be available.

Available

Send calendar invite to assess availability.

If the effort is too broad, it will be a lower priority to engage in. Shorter and more frequent engagement is preferred.

Hybrid and virtual options can increase participation.

Very committed to engaging in planning efforts with WDFW & DNR.

**Clearly defined agenda and goals.**

Breakout Room 5: Anna S., Facilitator, and Ash, DNR Note-taker

**Overall process: What does a good work group process look like for you?**

Document talking points, recommendations, and content to refer back to. Highlight various, specific perspectives so that they are not lost.

Having meaningful tasks with targeted goals.

With limited engagement, offer opportunities to engage outside of meeting time. Maintain awareness and participation via documentation, prompts, critical thinking assignments.

Have targeted questions to appropriately address concerns and maintain focus.

Maintain large-scale and small-scale perspectives. Have a shared understanding of the scope of the conversation.

Near the end of work group engagement, keep members informed on how their participation and inputs being used to develop and inform plan.

**Essential conversations: What are the essential conversations that need to occur during the work group meetings?**

How to achieve consistency across DNR managed landscapes. Challenges presented due to the regional autonomy.

Develop a clear understanding of tribal rights and treaty rights.

Understand the time commitment required for work group participants, the timeline of the overall goal in order to scale appropriately.

Clear understanding of the mission statement and capacity statement for state lands and state land management. Understand each land management agency's mission and authority.

Create space to understand underlying issues impacting the Plan. Become oriented and aligned with the local level problems so we can develop overarching goals and initiatives.

Understand the request for of work group members' involvement - i.e., location, level of engagement, and planning.

Consider the creative freedom to open terminology and ideas rather than focusing on the definitions and norms. What do these terms mean? i.e., "Recreation"

How do we translate this plan into actionable efforts? Consider how this plan can be properly implemented and effective rather than "wall art."

Keep work group members aware of opportunities to engage. Utilize strengths and knowledge to best develop the Plan.

Common definitions of key ideas and terms. For example, sustainability.

Develop and leverage relationships.

**Information needs: What do you need to know about DNR or DNR recreation to be successful in your work group?**

Deepen understanding of regional issues, balance between shared issues and region-specific.

Consider what effect state level plan can/will have on regional work.

Understand organization and capacity of DNR staff.

**Availability and commitment: What is your colleagues' availability and level of commitment to see the work group process through?**

**Attachment B: Breakout Rooms Part 2 – Big Picture Context and Input (full board [link here](#)). Disclaimer: The following is a documentation of suggestions offered by meeting attendees. This is not a commitment from DNR to include all recommendations in the Plan.**



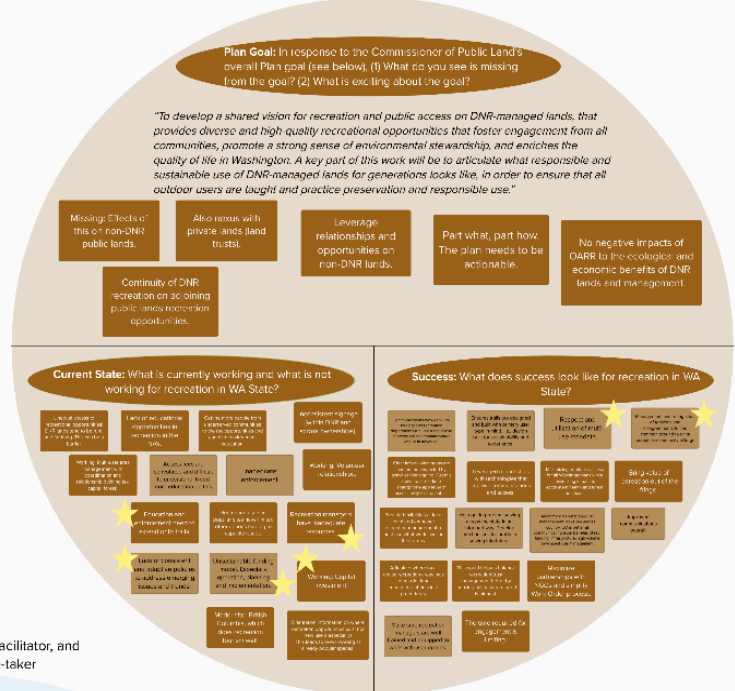
WASHINGTON STATE DEPT OF  
**NATURAL RESOURCES**

**DNR Outdoor Access and Responsible Recreation (OARR)  
Interested Parties Kick-off Workshop - Big Picture Context and Input  
July 18, 2023**

Breakout Room 1: Annie, Facilitator and Andrea, DNR Note-taker



Breakout Room 2: Joy, Facilitator and Brody, DNR Note-taker



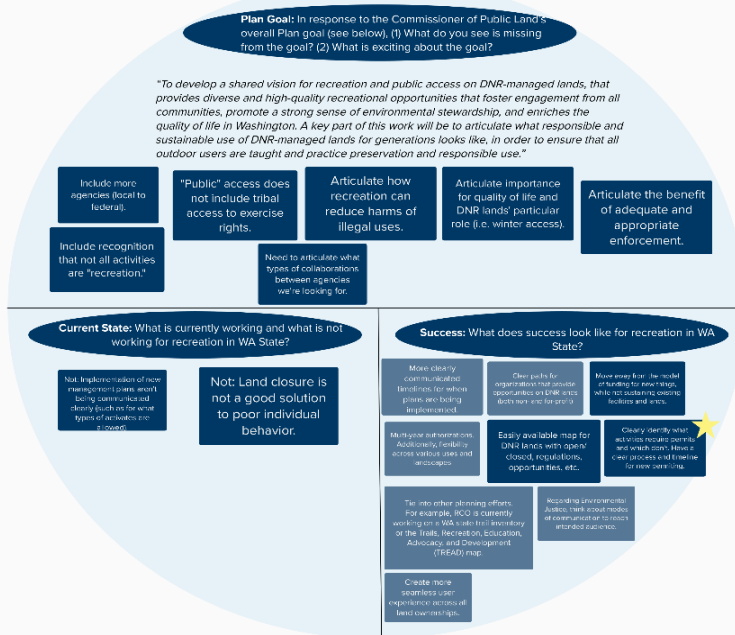
Breakout Room 4: Alex, Facilitator, and Allison, DNR Note-taker



**Attachment B:** Continued (full board [link here](#)). *Disclaimer: The following is a documentation of suggestions offered by meeting attendees. This is not a commitment from DNR to include all recommendations in the Plan.*

## DNR Outdoor Access and Responsible Recreation (OARR) Interested Parties Kick-off Workshop - Big Picture Context and Input July 18, 2023

Breakout Room 3: Lucila, Facilitator and Sam: DNR note-taker



Breakout Room 5: Anna S., Facilitator and Ash, DNR Note-taker

