
Minutes

Board of Natural Resources Meeting

July 6, 2021
“Webinar”, Olympia, Washington

BOARD MEMBERS PRESENT

The Honorable Hilary Franz, Washington State Commissioner of Public Lands

The Honorable Bill Peach, Commissioner, Clallam County

The Honorable Chris Reykdal, Superintendent of Public Instruction

Jim Cahill, Designee for the Honorable Jay Inslee, Washington State Governor

Dan Brown, Director, School of Environmental and Forest Sciences, University of Washington

Dr. Richard Koenig, Interim Dean, College of Agricultural, Human, and Natural Resource Sciences,
Washington State University

1 CALL TO ORDER

2 Chair Franz called the meeting to order at 9:05 AM.

3
4 All Board members provided self-introduction. A meeting quorum was attained.

5 6 WEBINAR FORMAT BRIEFING

7 Ms. Tami Kellogg provided an overview for participating in a webinar meeting.

8 9 APPROVAL OF MINUTES

10 Chair Franz called for approval of the minutes for the June 1, 2021 Regular Board of Natural
11 Resources meeting.

12
13 MOTION: Director Brown moved to approve the minutes.

14
15 SECOND: Superintendent Reykdal seconded the motion.

16
17 ACTION: The motion carried unanimously.

18 19 LIGHTNING TALK

20 Bridges

21 Alex Nagygyor, Assistant Division Manager, Forest Roads, Engineering Division

22
23 Mr. Nagygyor displayed a photo of the Rialto Bridge spanning the Grand Canal in Venice, Italy
24 built of wood in 1255. The bridge collapsed in 1444 under the weight of a crowd gathered to
25 watch a boat parade in celebration of the wedding of the marquis Ferrara. The bridge was rebuilt

1 of stone. Another bridge collapse was the Tacoma Narrows Bridge (Galloping Gertie) known
2 for its swaying and gyrations. In 1940, the bridge collapsed due to the harmonics of 40-mile per
3 hour winds and the waving bridge surface. DNR's bridges are simpler and include different
4 types:

- 5
- 6 • Log stringer bridges built from logs with a lifespan of four to five years.
- 7 • Weathering steel girder bridges with a lifespan of over a hundred years.
- 8 • Concrete slab bridges with an expected lifespan of 1 to 200 years.
- 9 • Glue laminated wood bridges with a lifespan of 50 years.

10 DNR manages 829 bridges across the state. Once constructed, bridges are inspected every one to
11 two years. As bridges age, DNR identifies load ratings of each bridge. If inspection reports
12 determine a bridge replacement is necessary, the bridge is added to DNR's replacement plan to
13 pursue funds for design and construction. A bridge load rating report is prepared by a
14 professional engineer with experience in structures who evaluates current conditions of the
15 structural components of a bridge with some reductions for rust, decay, cracks, and needed
16 repairs to improve the strength of the bridge. Bridge capacity is calculated using current
17 engineering methods. Load rating identifies overstressed bridges that should be confined to light
18 vehicle or replaced. The maximum load weight has increased over the years. Log truck loads
19 previously had a maximum legal weight limit of 95,000 pounds. Today the maximum weight is
20 105,000 pounds. The Federal Highways Administration recognized older bridges are not
21 designed for today's loads and directed DOTs and counties to rate bridges. The ratings provide a
22 current engineering assessment of bridges and ensure DNR's bridges can provide safe access for
23 the transportation of logs, equipment, employees, and the public. During the last legislative
24 session, DNR received over \$1 million in an appropriation to replace two bridges (Naked
25 Falls/Sebbins Creek & Coal Creek Bridges) and repair one bridge (Shale Creek Bridge).

26
27 Commissioner Peach inquired as to whether DNR has considered assessing tolls for future bridge
28 replacement. Mr. Nagygyor said roads with tolls are typically for a road use permit allowing for
29 temporary access across DNR roads and bridges. A portion of the toll calculation is paid to the
30 Trust and to the Access Road Revolving Account for maintenance of forest roads with some
31 monies earmarked for replacement of bridges. Material costs for steel and concrete have
32 increased substantially. In addition to the cost of a bridge, other costs include retaining walls,
33 abutments, and construction. On average, a 100-foot bridge costs approximately \$350,000,
34 which can vary dependent upon the number of lanes and bridge width.

35 36 **PUBLIC COMMENTS FOR GENERAL ITEMS OF INTEREST**

37 **Robert Mitchell** referred to timber crew measurements of different timber sales and questioned
38 the standard deviations on the estimates and the non-reporting of error bars. He asked about the
39 possibility of much older trees in some parcels unconsciously ignored by surveyors because of
40 pressure to provide more revenue. He recommended sending a letter to Jeff Bezos offering to
41 sell a derivative of DNR land valued at \$1 billion representing the benefit of managing
42 Washington State DNR lands for commons rather than for logging. To mitigate any risks with
43 respect to the agreement, \$1 billion could be placed in a trading account and treated as principle
44 and used as collateral for options trades. All trades would be transacted transparently. A \$1
45 billion investment could return \$80 million a year.

1 **Andy Zahn** commented on the state’s recent extreme heat wave in modern recorded history
2 killing hundreds of people and causing significant ecological damage throughout the Pacific
3 Northwest. The Board should consider how forests are key to capturing and sequestering carbon
4 to fight catastrophic climate change driving extreme weather and reduce regional temperatures.
5 Healthy and older forests moderate climate and increase moisture and rainfall to lessen drought
6 and fire danger. DNR oversees millions of acres of forests, but has failed to account for the
7 consequences of its actions on regional and global climate. The Board should consider scientific
8 evidence suggesting forests are more valuable for fighting global climate change, reducing
9 drought, lowering fire danger, and moderating regional heat waves.

10
11 **Jessica Randall** cited research completed by Dr. Beverly Law, Professor Emeritus of Global
12 Climate Change and Terrestrial Systems Science at Oregon State University. Dr. Law also
13 served on the IPCC Expert Panels and is the lead author of the National Climate Assessment.
14 Her research reflects how the value of retaining older growth forests heavily outweighs the value
15 of reforestation or deforestation both in carbon sequestration and in the conservation of
16 ecosystems and species diversity. Preserving high carbon-density forests in the Pacific
17 Northwest could increase forest carbon stocks substantially by 2100. Half of harvested carbon is
18 emitted soon after logging. Of the accumulated carbon harvested from West Coast forests since
19 1900, 65% has returned to the atmosphere while only 19% is contained in wood products.
20 Temperate forests with high carbon density and low vulnerability to mortality have the
21 substantial potential for climate mitigation.

22
23 **Samantha Kropp** said she serves on the Steering Committee of the Pacific Northwest Forest
24 Climate Alliance, a regional network of over 60 member organizations working on conservation
25 and climate justice. Pacific Northwest forests have the best potential to sequester carbon. She
26 cited old complex and multilayered forests under DNR’s jurisdiction storing more carbon than
27 young tree plantations managed by DNR. Given existing science and independent peer reviewed
28 information, it is possible to reach some clear conclusions that old forests are better at storing
29 carbon than young tree plantations. The best step is protecting and managing older, native, and
30 complex forests managed by DNR. The Board should consider not only climate mitigation, but
31 climate resiliency when planning for the future of DNR lands.

32
33 **Ed Bowen** cited his difficulty in obtaining clarity on some discrepancies in trust income to
34 Clallam County, because of the ongoing closure of the agency due to COVID-19. He asked the
35 Board and DNR to develop a plan for reopening the agency.

36
37 **Mary Jean Ryan** commented on proposed language for the Trust Land Performance Assessment
38 policy and the importance of establishing a correct policy framework as it sets the policy
39 direction for the future and for all DNR actions. The Board should take time to review the
40 proposed language. The proposal does not represent an articulation of priorities, especially at
41 this time in history. The document has evolved over the last several months, but still speaks to
42 generating more revenue from logging as the primary strategic driver. Language in several
43 sections reflects a conflict with statements stressing the importance of ecological services
44 because of the inclusion of “consistent with trust management objectives.” The Board should
45 consider language that reflects the role of DNR as managing forests in order to maximize the
46 value of ecological services, and when feasible, generate revenue from logging tree plantations
47 and not older forests with old growth characteristics. The Board has a duty to consider climate

1 crisis and the positive role older, intact, and biodiverse forests can play. Before approving a sale,
2 the Board should consider whether the proposal is on track to meet older tree, older forest
3 targets. The Board should be planning for the future by increasing those targets and seeking
4 ways to support existing older forests.

5
6 **Miguel Perez-Gibson** reported he is the State Forest Policy Advisor for the Washington
7 Environmental Council. He cited the appropriation of 40% of DNR's land base for specific
8 management purposes to enable unrestricted harvesting aligning with Habitat Conservation Plan
9 (HCP) objectives with 60% of the remaining base complying with the Endangered Species Act.
10 Should other species become listed, DNR is covered through its incidental take permit. The
11 Board is scheduled to consider a sale in an area of spotted owl nesting, roosting, and forage
12 management. Another characterization of DNR's strategy for harvesting 60% of DNR's land
13 base is by carefully harvesting to ensure compliance with federal law incidental take permits.
14 The Board's prior meeting included a presentation on evaluating the implementation of the HCP.
15 Only 40% of the land-base was analyzed as the analysis only considered original ownership of
16 land DNR has historically and continuously managed. The analysis excluded forest lands that
17 are required by exchanging older forests for younger forest stands to gain more acreage and
18 produce revenue for the Trust. Because the HCP covers the entire land-base and DNR's analysis
19 reflects meeting older forest targets, it should include all land-base in existence today. The
20 reported 30,000 acres of net gain in older forest recorded last month should not be the sole
21 confirmation reflecting how DNR is meeting older forest HCP commitments.

22 23 **PUBLIC COMMENTS FOR TIMBER SALE ACTION ITEMS**

24 **Andy Zahn** urged the Board to cancel the Serenity Now timber sale as the area is ancient forest
25 and has never logged as evidenced by the complete lack of cut logs and a significant number of
26 large living and dead trees. Natural regrown trees are over 100 years old dating from the Yacolt
27 Burn and make up a complex and vibrant ecosystem with all the hallmarks of an old growth
28 forest. It is prime habitat for spotted owls and other endangered species. The timber sale would
29 destroy one of the region's last road less areas of wilderness, which must be preserved. Building
30 roads and logging of the area would release much of the carbon the forest has stored over
31 thousands of years. The high elevation forest will take a long time to recover from logging,
32 which makes the long-term value of the land for timber production relatively low. A popular
33 hiking trail runs through the Serenity Now area and provides the only reasonable access to the
34 summit of Mitchell Peak. He voiced opposition to other timber sales under consideration
35 (Elochomotive, Coil Sorts, Beaver Valley, Ode to Joyce, and On the Line) as those areas are
36 reflective of existing old growth characteristics. It is unreasonable to expect younger stands of
37 trees to take their place in any useful span of time. The first priority must be to preserve older
38 forests.

39
40 **Samantha Krop** referred to a front page article in the *Seattle Times* on DNR's commitment to
41 protect mature and old forests of Washington State and not just the forests deemed old growth
42 according the DNR's narrow definition of old growth forests. In the aftermath of that promise,
43 the community has witnessed numerous examples of future old growth and legacy forests listed
44 for sale in DNR plans. Most recently, the Center for Responsible Forestry submitted a formal
45 appeal against the proposed Elochomotive timber sale, which appears to be ignored by DNR as
46 the logging process mysteriously moved forward. DNR's new plan is to proceed with the
47 controversial timber sale this month, which is six months before the schedule. According to

1 recent reports, spur roads are under construction in a number of the units before the sale has been
2 approved for auction, which speaks to the lack of transparency and public accountability by
3 DNR. Additionally, the Serenity Now timber sale contains unlogged and roadless spotted owl
4 habitat. Logging of those lands contributes to climate crisis. DNR is not achieving its target for
5 meeting old growth acreage for future old forests. For the past year, DNR has posted no
6 trespassing signs on public lands scheduled for sale. The signs threaten the public with civil and
7 criminal prosecution for accessing public lands. In many cases, signs have been posted months
8 in advance of any work on the site. DNR's multiple use mandate requires public lands to be
9 managed for the benefit of the public, as well as for timber. The trespassing signs should not be
10 placed outside of public lands.

11
12 **Ed Bowen** referred to the forthcoming presentation on scheduled timber sales and volume for
13 fiscal years 2022 and 2023. His concerns surround the 22.5 mmbf volume prepared for fiscal
14 year 2021 but not presented to the Board for approval. It speaks to DNR not solving the problem
15 of arrearage. Additionally, the list of timber sales within the Olympic Experimental State Forest
16 (OESF) does not identify timber sales benefitting Clallam County.

17
18 **Miguel Perez-Gibson** referred to the *Seattle Times* article and the commitment by DNR to
19 examine older forests in Western Washington not already placed in conservation. It is unclear if
20 that examination is the same as presented to the Board in June. Although it was enlightening to
21 learn about plans to pursue a holistic and ecological view of older forest characteristics and
22 functions when identifying and managing stands; it is still unclear as to the criteria the agency
23 will use and how it interacts with the current cut-off the agency uses for defining old growth and
24 impacts to 10,000 acres of older forests currently planned for harvesting. The article also
25 indicated the agency would not offer any sales of older forests while the policy is under review.
26 Within the proposed timber sales for consideration, the Serenity Now sale includes the potential
27 of older forests that could contribute to DNR's older forest targets. A discrepancy apparently
28 exists between the article and what is occurring in the field with many questions remaining about
29 DNR's definitions, monitoring, evaluation of older forests, and whether the agency is meeting
30 HCP commitments. Because of a pending lawsuit, it is difficult for DNR to provide answers on
31 many of those issues. The Board should not conclude the issue as it moves forward on the old
32 forests issue until it has been determined whether DNR is meeting older forests HCP
33 commitments.

34
35 **Doug Cooper, Vice President, Resources, Hampton Lumber Mills,** said Hampton Lumber
36 operates three sawmills and employs over 500 people who rely on a supply of stable and local
37 timber. The volume grown and harvested on DNR land is critical for the ongoing wood supply
38 necessary to operate the sawmills, support jobs, and provide the socioeconomic foundation for
39 the communities. He recognized DNR Northwest Region and Reiter Foothills Forest staff for
40 ongoing efforts to inform the public on recreation and forest management activities occurring
41 within the Reiter Foothills Forest. Staff recently hosted a webinar on active and future timber
42 sales and how recreation and wildlife considerations are integrated within the planning and
43 project work completed for timber sales. The diverse audience included representatives from the
44 recreation community, timber purchasers, and state legislators. Washington State forests can
45 offer both recreation and active forest management. Efforts to ensure the public and community
46 leaders have the opportunity to understand the details is greatly appreciated. Staff updated the

1 audience on how DNR manages the northern spotted owl and how that management is integrated
2 within Reiter Foothills Forest planning efforts.

3
4 **Matt Comisky, Washington Manager of American Forest Resource Council**, thanked staff
5 for continued efforts to bring timber sales to the Board for consideration. Professional DNR staff
6 continue to do an excellent job of managing trust lands held in trust for a specific set of
7 beneficiaries. He thanked DNR for the 2022-2023 sales plan, as the information is beneficial to
8 the purchasing community for planning purposes. The June sales results are positive. During
9 fiscal year 2021, DNR generated \$214,184,417.68 in gross revenue benefitting schools, fire
10 departments, hospitals, libraries, county roads, and common school construction funds, as well as
11 other beneficiaries. The Multiple Use Act requires DNR to provide recreation and other services
12 when it does not harm revenue generation of trust lands managed by DNR. If recreation or other
13 non-trust uses harm beneficiaries, they must be compensated. Additionally, the RFQ for the
14 Elochomotive timber sale was due on June 1, 2021. The likelihood that anything was
15 accelerated is slim as the process to develop RFQs is lengthy and time consuming. The entire
16 process is in alignment with information presented to the purchasing and harvesting community.

17
18 **TIMBER SALES (Action Item)**

19 **June 2021 & FY 2021 Results, FY 2022 & 2023 Outlook, and Proposed Timber Sales for**
20 **August and September 2021| 4 handouts, including the presentation**

21 Patrick Ferguson, Program Operations, Product Sales & Leasing Division
22

23 Mr. Ferguson presented the results of June 2021 auctions. The Department offered 7 sales
24 totaling 24.4 mmbf. All sales sold except for a small volume from two log sorts. Total sales
25 were \$7.8 million for an average of \$323 per mbf with 2.5 bidders per sale on average.

26
27 Sales for fiscal year 2021 were based on the plan presented to the Board in June 2020. With the
28 exception of small log sorts, all sales for auction were sold totaling 500 mmbf generating
29 estimated revenue of \$214 million. The sold values equaled \$396/mbf. DNR closely matched
30 the original goals of percentage of delivery volume by quarter as outlined at the start of the fiscal
31 year with the highest amount of revenue generated since fiscal year 2018.

32
33 Mr. Ferguson addressed not meeting the deliverable target of 514 mmbf and explained that 1.8
34 mmbf of volume was removed from the June auction to reconfigure the sale for July 2021.
35 Additionally, three sales totaling 22.5 mmbf were deferred to fiscal year 2022 to afford time for
36 the Board to receive information on DNR's old growth and older forest policies and procedures.

37
38 All remaining unsold fiscal year 2019 volume was reoffered and sold in fiscal year 2021 with
39 only one sale from fiscal year 2020 unsold. That sale will be reconfigured and offered in two
40 parts.

41
42 Mr. Ferguson invited questions and comments on the June 2021 and fiscal year 2021 auction
43 results. The Board offered no questions or comments.

44
45 Mr. Ferguson presented the preliminary plan for fiscal year 2022 timber sale deliverables by
46 quarter and a draft list of sales by Sustainable Harvest Unit for fiscal years 2022 and 2023. The
47 proposed sales are subject to change and are based on volume estimates. The deliverables for

1 fiscal year 2022 include 22.5 mmbf of volume deferred from fiscal year 2021 and 2 mmbf from a
2 sale approved, but not offered in fiscal year 2021.

3
4 The deliverable goal for fiscal year 2022 is 564 mmbf with 494 mmbf from the westside and 70
5 mmbf from the eastside. Fiscal year 2023 deliverable goals are higher with 494 mmbf as the
6 target for the westside and 82 mmbf for the eastside as DNR increases its forest health treatment
7 activities.

8
9 Mr. Ferguson invited questions on the preliminary plan for fiscal years 2022 and 2023. The
10 Board offered no comments.

11
12 Mr. Ferguson presented 11 sales proposed for future auction totaling 52.3 mmbf with an
13 estimated value of \$17.8 million at \$340 mbf. He invited questions from the Board.

14
15 Director Brown requested additional details surrounding the Serenity Now timber sale proposal
16 to address some of the public comments.

17
18 Mr. Ferguson shared information on the five topics of concern pertaining to site location in a
19 roadless area, the presence of a recreation trail, potential impacts to climate change, potential
20 impacts to northern spotted owl habitat, and the potential presence of older forests. No specific
21 provisions exist in the HCP or Forest Practice Rules for retention of roadless areas. The
22 construction of a 2.3-mile road would be built to standards. Two Watershed Administrative
23 Units (WAU) associated with the proposal, Cougar and Siouxon; contain 3.3 and 2.0 miles of
24 road per square mile, respectively. The trail within the unit is not a DNR designated or managed
25 trail. A designated trail to Mitchell Peak is located to the east and outside the proposed sales site.
26 In terms of climate change, impacts are difficult to quantify for any particular harvest other than
27 the proposal includes mitigation measures from the HCP and Forest Practice Rules. Those
28 measures are some of the strongest environmental protections for private and state lands. In
29 terms of concerns surrounding older forests, information was collected and included in the SEPA
30 on the ages of the proposed harvest unit ranging from 92 to 117 years in age.

31
32 Mr. Ferguson displayed an image of the proposal area from 2021 compared to an image from
33 1934. The 1934 image is the same area that was burned as part of the 1902 Yacolt Burn and may
34 have been re-burned over several years delaying natural regeneration until the mid-1930s. Those
35 new stands likely didn't get a foothold for many years after the fires because of scarified soils
36 and lack of seed source. Current forest stands are approximately 80+ years on average with
37 minimal old growth because of the Yacolt Burn. Unit 1 of the proposal was also part of a
38 previous thinning sale in 2008.

39
40 The Serenity Now timber sale will add 2.3 miles of new road with only 2 miles of road required.

41
42 Angus Brodie noted some of the issues addressed by some citizens have been recognized by
43 DNR. Although the trail is a user-built trail established over time, DNR plans to consider
44 designating or recognizing the trail as part of the sale. The proposed sale includes the addition of
45 new roads in the area and would be the first harvest of the naturally regenerated stand, which is
46 located within DNR's managed land area encompassing HCP spotted owl strategy. DNR is also
47 reviewing all upcoming sales for older forest components to ensure no future sales contain old

1 growth forests. The Smuggler timber sale, as referenced in the newspaper article, did include a
2 component of old growth. Since then, staff has focused on ensuring procedures and guidance are
3 employed in the field and that no future sales would be proposed that have the potential of
4 including old growth. However, DNR is not restricting future sales containing forest
5 components over 100 years of age because those sales do not include old growth or old growth
6 components. Some confusion exists because the terminology is similar between old growth and
7 older forests. DNR has distinctive policies and goals for both old growth and older forests.
8

9 Mr. Brodie invited questions from the Board on the proposed sale.

10
11 Mr. Cahill and Commissioner Peach conveyed their appreciation for the additional clarification
12 of the issues in response to the public's concerns.
13

14 Mr. Ferguson requested approval of the proposed sales as presented.

15
16 MOTION: Commissioner Peach moved to approve the proposed sales.
17

18 SECOND: Director Brown seconded the motion.
19

20 ACTION: The motion was approved unanimously.
21

22 PUBLIC COMMENTS FOR CHAIR REPORT

23 **Andy Zahn** spoke to the Department's "legal speak" to excuse the Serenity Now sale and the
24 sales of other older forests as appalling and that the Board should be ashamed to have voted
25 those places into oblivion because they should be preserved, not destroyed. It is vital to preserve
26 older forests as they are key to fighting climate change, offer more complex and healthy
27 ecosystems, and are important for outdoor recreation. The current DNR definition of older
28 forests is far too narrow as all old unlogged forests with complex structures and ecosystems
29 should be preserved permanently.
30

31 **Ed Bowen** commented on the timetable for the sustainable harvest calculation. He asserted that
32 the projection of arrearage has been redefined as deferment and deferrals. Arrearage needs to be
33 addressed. He noted that several graphics within the Sustainable Harvest Calculation Timeline
34 Update presentation are not reflective of a prudent land manager and do not reflect a responsible
35 fiduciary manager. He questioned how the information reflects the responsibility of affected
36 communities within decision-making and advocated for the timetable to address arrearage
37 because he believes DNR owes Clallam County's junior tax districts revenue from the 2014
38 sustainable harvest calculations.
39

40 **Miguel Perez-Gibson** referred to the numerous references to arrearage and cited RCW
41 79.10.030 as it governs arrearages as calculated at the end of the planning decade and not
42 counted during any specific year. DNR is able to fluctuate during a year plus or minus 25% to
43 take advantage of market conditions. In terms of the Serenity Now timber sale, the unit is within
44 the 40% that is typically referred to as set-aside. He thanked the DNR team for soliciting,
45 summarizing, and incorporating feedback on the need, purpose, and objective statements for the
46 Trust Land Performance Assessment. It is important the statements provide adequate context
47 and consideration of all values and needs of a trust land; otherwise, DNR will be significantly

1 limited in maneuvering and will have less flexibility and creativity in modernizing trust lands.
2 The Board and agency should also consider how the statements might be leveraged politically to
3 apply pressure to weaken existing environmental protections or increase harvest beyond levels
4 DNR's modeling considers sustainable. He asked for clarification of language specific to
5 projects achieving a set of objectives and suggested including additional context and caveats to
6 each objective to reflect the multiple values of trust land impacts to climate change. He asked
7 for clarification as to whether the objectives are prioritized in order of appearance or whether
8 they are reflective of a cohesive set with equal weight when evaluating proposals.
9

10 **Court Stanley** representing the Washington State Association of Counties commented on the
11 Trust Land Performance Assessment. The organization appreciates efforts to provide an
12 opportunity to offer comments and recommendations to DNR. Comments were prepared by a
13 subgroup of the Timber Counties Caucus in conjunction with Association staff and approved by
14 the Timber Counties Caucus Board. The Association looks forward to future discussions with
15 DNR. As a forester for over 40 years, Mr. Stanley said DNR should be commended for
16 managing working forests and developing them into mature, diverse forests providing habitat,
17 improved water quality, and products needed for housing. Testimony was offered stressing the
18 importance of preserving forests. Westside forests are one of the most productive forests in the
19 world and DNR's management is highly regulated. The focus should be on providing incentives
20 and opportunities to enable DNR foresters to continue managing and harvesting forests.
21

22 **Matt Comisky** thanked staff for outreach efforts on the Trust Land Performance Assessment.
23 One area of concern involves revenue figures for Clallam County. Numerous comments from
24 the purchasing community and others have focused on ensuring DNR's data is accurate prior to
25 making other significant changes. The presentation on carbon does not fully account for
26 harvested wood products. He recommended preparation of a follow-up report representing food
27 and agricultural organizations, the United Nations, and the Intergovernmental Panel on Climate
28 Change (IPCC) protocols documenting the benefits of harvested wood products in DNR's carbon
29 calculations. Other information in the presentation speaks to wildfire emissions and the
30 importance of House Bill 1168 – Forest Health and Wildfire. One major problem in forestry
31 involves federal lands and emissions from 100 years of fire suppression during 27 years of
32 minimal management.
33

34 **Doug Cooper** reported climate change is a global problem requiring large-scale and innovative
35 ideas to solve that the forest sector alone cannot solve, but does play a vital role. Wood products
36 are the greenest building materials sequestering and storing carbon and playing a major role in
37 meeting the demands of growth. The population on earth by 2060 is anticipated to be 10 billion
38 people. The United Nations estimates the need for construction or renovation of an additional
39 2.5 trillion square feet of building space to accommodate population growth or the equivalent of
40 adding a New York City to the planet once a month for the next 40 years. Reducing log supply
41 from Washington forests only increases reliance on imports from countries with less stringent
42 environmental laws. The state's efforts to address global climate change should be through
43 harvesting by promoting and expanding the use of sustainable locally produced wood products
44 rather than promoting policies using non-renewable and high emission materials, such as steel
45 and concrete. The state recognizes it is well positioned to be a leader in using wood products to
46 help meet climate goals that benefit all Washington citizens. State forests play a critical role in

1 the delivery of wood fiber to local mills. Active management and timber harvests from state
2 forests must be a part of the solution to address climate change.

3
4 **Beverly Parsons, Kitsap County**, agreed with much of the previous testimony supporting the
5 protection of old growth and older forests. In preparation for the discussion on the Sustainable
6 Harvest Level, she reviewed information on DNR’s website on how DNR uses advanced forest
7 techniques and methods to determine timber harvest levels present and future for trust
8 beneficiaries that balances revenue production with ecological values, such as healthy forest
9 ecosystems and habitat for threatened and endangered species. It is likely humans are not
10 recognized as an endangered species. She asked whether the modeling techniques consider
11 whether global warming is afforded appropriate attention on the rate of change and conditions
12 and whether exponential change rather than linear change is adequately considered. She asked
13 how the models protect endangered human species and whether cooling effects by forests are
14 factored. Based on rapid changes in climate she suggested DNR should consider calculating
15 Sustainable Harvest Level every five years rather than every 10 years.

16
17 **CHAIR REPORT**

18 **Older Forest and Carbon**

19 Andy Hayes, Division Manager, Forest Resources Division & Dr. Peter Gould, Forest
20 Biometrician, Forest Resources Division

21
22 Mr. Hayes reported the presentation lays the foundation for the Board’s discussion on next steps
23 and recaps previous presentations. Over 25 years of history exists of DNR policies for old
24 growth and older forests. Policies shaping DNR’s current management of old growth and older
25 forests include:

- 26
27
- 1997 Habitat Conservation Plan
 - 2004 Sustainable Harvest Calculation
 - 2004 Legislation on Old–Growth
 - 2006 Policy for Sustainable Forests
 - 2019 Marbled Murrelet Long-term Conservation Strategy
 - 2004 Habitat Conservation Plan Amendment
- 32

33 The Board recently approved an HCP amendment reinforcing an approach to landscape
34 conservation by extending the network of older forests habitats and eliminating isolated patches
35 of older forests that likely would not survive outside an established landscape. The policies
36 guide how trust lands are managed for long-term revenue, how old growth is identified and
37 protected from harvest, how HCP landscape conservation protects species, habitat, and
38 biodiversity, and how the policy framework creates landscapes with substantial structurally
39 complex forests.

40
41 Dr. Gould presented the Washington Forest Ecosystem Carbon Inventory report completed by
42 the U.S. Forest Service – Forest Inventory and Analysis (FIA) Program with input from DNR
43 staff. His presentation featured graphics describing the study’s approach and outcome.

1 The FIA Program, in place since 1913, employs various approaches to measure forest resources
2 across the United States. The comprehensive survey utilizes a network of measurement plots of
3 forestland by ownership group to produce a number of reports. The FIA Program was asked to
4 separate DNR managed lands into a separate group for the inventory study.
5

6 Dr. Gould reviewed carbon terminology and how carbon is measured. An average car emits 4.7
7 metric tons of CO₂ per year. Carbon stock is the amount of carbon in a pool (landscape), e.g.
8 live trees, standing dead trees, down wood, forest floor, and soil. Some stocks are measured
9 more precisely than others. Carbon flux represents changes in net carbon in one or more pools
10 over a period of time. For the purposes of the study, carbon was not tracked after removal from
11 the forest, such as harvested logs. Carbon in the existing landscape was identified for each
12 ownership group. The U.S Forest Service manages over 35% of all forests in the state. DNR
13 lands are relatively carbon-rich with more carbon than other ownership groups. The FIA
14 Program estimates 22.1 million acres of forest in the state containing 2.72 billion metric tons of
15 carbon. An average acre stores approximately 122.9 tons of carbon with nearly half of that
16 amount in roots and soil. Washington forests also tend to have more above ground carbon than
17 other areas of the U.S. because of the high density volume of carbon in Washington forests.
18

19 Total carbon pool by ownership group in the state reflects how the U.S. Forest Service has the
20 largest carbon pool. Information on FIA plots are statistical samples with designations indicative
21 of the confidence factor for total forest carbon by each ownership group.
22

23 Approximately 4.3 billion metric tons of tree CO₂e (carbon dioxide equivalent) exists in trees
24 statewide. The report identified the percent of forestland base and percent of carbon stock by
25 ownership. Estimates of soil carbon are nearly identical amongst the ownership groups. The big
26 differences in carbon is in live-tree and dead-tree carbon stocks. Carbon in the soil is more
27 difficult to measure than live-tree and dead-tree carbon because of the wide variety of forms. It
28 is important to note that there is a higher precision and confidence in the estimates for above
29 ground carbon and lower precision for below ground carbon. Fluxes were also considered,
30 which are changes in net carbon in one or more pools over a period of time. Carbon in the form
31 of a tree is not an active greenhouse gas; however, when the tree dies and decomposes, carbon is
32 released into the atmosphere as greenhouse gas. Changes in carbon stocks occur over time. The
33 study did not track carbon once moved outside the forest in the form of harvested logs. A
34 separate study considered carbon in wood products.
35

36 The study documented how Washington State forests are sequestering more carbon than forests
37 are releasing or removed from the forest as wood products. Group of trees, snags, and logs are
38 the largest group for increasing carbon with the largest loss of carbon through the movement of
39 acres from a forested condition to non-forested conditions. Some proportions of the FIA plots
40 met the criteria for forests; however, during the second measurement they were categorized as
41 non-forests because of some type of land conversion, which reduces the amount of carbon in the
42 various stocks. In total, Washington forests sequestered 13.7 million metric tons of CO₂e
43 annually or the equivalent emissions from 2.29 million cars per year. Both growth and mortality
44 were reflected in the study with growth on the positive side. DNR essentially experienced a zero
45 net change in carbon for live trees. Because the U.S. Forest Service has a larger land ownership
46 with more plots, it reduces the confidence interval and the variability on those lands. DNR

1 experiences harvests, as well as mortalities not related to human activity along with insect
2 infestations, disease, and wildfire mortalities.

3
4 The highest amount of greenhouse gas emission from wildfire was on U.S. Forest Service lands
5 with DNR and other ownerships experiencing a smaller amount of emissions from wildfire.
6 While wildfire can cause mortality without producing emissions or a carbon flux, trees can
7 initially be killed and move from the live tree pool to the dead tree pool. Only after dead trees
8 burn or decompose are emissions released into the atmosphere. The reporting periods were 2002
9 to 2006 and 2012 to 2016.

10
11 Forests statewide are sequestering 17.7 million metric tons of CO₂e annually. DNR's carbon
12 stocks are higher than other private owners. DNR's net flux is nearly zero (although the estimate
13 is imprecise). As more data is collected, the intent is to periodically update the report with
14 current information.

15
16 Dr. Gould reported on the completion of the Harvested Wood Products report. The report
17 provides estimates of harvested wood products carbon stocks and flux, or net annual change in
18 stocks, over the period from 1906 to 2018 in Washington State.

19
20 Mr. Hayes advised that DNR staff did not participate in the study for the Harvested Wood
21 Products report and offered to schedule a presentation for the Board.

22
23 Mr. Hayes summarized the presentation as DNR's thoughtful approach for land management that
24 is science-based with indications of high success to achieve DNR objectives ensuring DNR
25 managed lands increase carbon over time as an outcome of existing land management strategies
26 for habitat development, resource protection, and timber harvest. DNR has the data and the
27 analytical capacity to provide greater insight on carbon pools on DNR land. More information is
28 needed about the relationship between carbon stored in the forest and atmospheric carbon.
29 Carbon markets have left DNR with narrow pathways for monetizing ecosystem services on
30 lands managed by a public agency. Given the uncertainties and the dire consequences of climate
31 change, Board guidance is requested on the appropriate next steps for accessing or creating
32 adequate information to inform land management decisions on state lands.

33
34 Chair Franz acknowledged the work by staff at multiple levels on climate resilience, carbon
35 sequestration, and mitigation for more than three years. Staff completed a Climate Resilience
36 Assessment spanning five years of examining impacts to the six million acres of land managed
37 by DNR and ways to increase resiliency of the land base over the next five to 50 years in a
38 rapidly changing climate. That assessment drove the completion of the Climate Resilient Plan.
39 The carbon inventory was completed to help DNR understand the opportunities for carbon
40 sequestration, carbon mitigation, and opportunities for engaging in carbon markets. She noted
41 the significant risks of forest conversions and wildfires as they both reflect the potential of
42 carbon sequestration loss.

43
44 Commissioner Franz invited feedback from the Board.

45
46 Superintendent Reykdal commented on the impact federal lands represent to the state with
47 respect to harvesting, managing, and ongoing climate and fire risks. Based on the information on

1 sustainable harvesting, it appears DNR achieves a net increase in carbon sequestration each year,
2 which speaks to the question of identifying the most optimal way in the future to balance natural
3 landscapes and environmental needs while serving as fiduciaries of the trust. It may require
4 another level of analysis to identify the most optimal way to move forward. He questioned
5 whether the analogy of harvesting an 80-year old tree and converting it into 2x4s to build a home
6 lasting 100 years and planting a replacement tree achieves either a better or worse outcome with
7 respect to carbon if the tree had been retained and lived for another 160 years. It is likely the
8 answer speaks to the next level of analysis for managing the future. He thanked staff for the very
9 helpful information.

10
11 Director Brown said the presentation reflects that the balance on the fluxes debit all harvests as a
12 loss. While it is known that there is significant loss of carbon in harvesting, not all carbon is lost
13 as some is stored over time. One public comment cited the loss of carbon at 81% over the long-
14 term. If that figure is accurate, 19% of that harvest loss is carbon sequestration in a different
15 form (building materials/buildings). It speaks to identifying the fate of harvested carbon as it
16 helps to reduce uncertainties if 19% of any given harvest is a credit for carbon sequestration and
17 moves the Department away from zero. Providing both of those inventories is important for
18 answering the question of how DNR balances fiduciary responsibility to trustees while seeking
19 to achieve a sustainable harvest. As implied in earlier comments, sustainable harvesting is at the
20 very least maintaining carbon stores if not increasing carbon stores. A number of comments
21 have pointed to DNR increasing carbon stores much more; however, if DNR harvests are able to
22 increase carbon to some degree than that speaks to the definition of sustainability. The question
23 of degree for increasing stores in the context of the increasingly high fire risk and the potential
24 loss speaks to risks associated with catastrophic loss of carbon stores. He questioned whether the
25 flux balance across DNR lands includes all DNR lands.

26
27 Dr. Gould replied that the figure is reflective of all DNR forested lands. Chair Franz added that
28 the figure does not include DNR agricultural lands.

29
30 Director Brown thanked staff for the presentations and for their work.

31
32 Chair Franz added that an ideal situation would be the possibility of incorporating the risk of
33 wildfire, which represents a true loss of carbon sequestration at multiple levels, within the
34 analysis. Additionally, the reality of whether society continues to utilize wood in the built
35 environment and in other uses feeds to understanding how wood products are the most
36 sustainable products. The issue is whether not growing or harvesting timber and importing
37 lumber represents a loss in carbon sequestration worldwide as the transportation sector generates
38 the highest amount of greenhouse gas emissions. Including that type of information within the
39 modeling could identify the true impacts of carbon in both gains and losses.

40
41 Director Brown noted another part of the discussion should consider the fate of carbon from
42 land, the amount of wood consumed within the built environment, and how much is imported.

43
44 Chair Franz said the analysis should also consider the average use of wood by the state as a
45 whole and how much of that demand can be satisfied by Washington State forests currently and
46 over time. If the state is unable to meet the demand, other sources supplying wood products
47 would generate an increase in transportation, the largest sector for greenhouse gas emissions.

1
2 Mr. Cahill noted the presentation spoke to the net impact from DNR lands as approximately zero
3 (with large error bars notated) while some public comments indicated forests are increasing
4 carbon. He asked for clarification between DNR land outcomes versus all state forestlands. Dr.
5 Gould said that the analysis considered all stocks and changes between the two periods.
6 Unfortunately, for DNR land, the answer is unknown in terms of whether it is a positive flux as
7 designated by the very large error bars. If it were possible to measure more plots, the outcome
8 might be more informative; however owing to the size of the error bars, it was not possible to
9 identify whether DNR land is above or below zero.

10
11 Mr. Hayes pointed out that the answer depends on what was included in the analysis. Part of the
12 complexity of the issue are the many layers of analysis. When considering standing carbon
13 (trees) on state lands over time, it increases. This particular analysis considered harvesting and
14 other methods of biomass losses. The issue is the scope of the analysis to provide a full picture
15 of atmospheric carbon to identify net differences. The question of getting to the root of the net
16 outcome is a difficult and complex analysis. One discussion point is how DNR can provide
17 greater clarity on that particular question.

18
19 Mr. Cahill agreed the analysis is only part of the picture in terms of stored carbon in wood
20 products while acknowledging there are other elements to factor because not all wood is used for
21 building materials. He cited future efforts by staff to help increase an understanding over the
22 next several months, as well as a desire to meet with DNR staff knowledgeable about the issues.

23
24 Chair Franz cited the Board's upcoming retreat as an opportunity to visit the field with staff to
25 address some of the issues.

26
27 Mr. Brodie provided additional feedback on the different spheres of certainty and uncertainty
28 inherent in the information. The presentation on carbon speaks to spheres of knowledge and
29 certainty as DNR knows more about carbon in the forest from live trees and live tree biomass
30 and less about soils. Identifying actual conditions in the forest is based on the amount of
31 information and data available to DNR. Uncertainty or an insufficient number of sample points
32 to identify estimates generates wide error bars. A high degree of variability also generates wide
33 error bars. The analysis serves as the foundation with the understanding that changes over time
34 from growth and natural disturbances creates a dynamic to forests whether managed or natural.
35 Moving outside that sphere of knowledge to the other sectors generates less data, such as what
36 occurs to harvested wood products. Other spheres need to be considered to assist in setting
37 policies and identifying potential impacts to revenue streams to the trust.

38
39 *Chair Franz recessed the meeting from 11:40 a.m. to 11:51 a.m. for a break.*

40
41 *Mr. Cahill disconnected from the meeting at 11:40 a.m.*

42
43 **Trust Land Performance Assessment – Scope**

44 Kristen Ohlson-Kiehn, Assistant Division Manager, Forest Resources Division

45

1 Ms. Ohlson-Kiehn reported the briefing is an update on continued outreach and feedback, a
2 summary of comments submitted in June, finalization of language defining the project scope,
3 and next steps for the Trust Land Performance Assessment project.
4

5 The Board's 2021 work plan forecasts the finalization of the project scope to assist staff in
6 prioritizing work and presenting actionable proposals for projects. The work plan was adjusted
7 to reflect ongoing conversations with stakeholders, beneficiaries, and tribes.
8

9 Since the last meeting, DNR received comments from the Washington State Association of
10 Counties (WSAC) – Timber Counties Caucus and the Port of Port Angeles. All tribes were
11 informed about the project and invited to participate. A webinar is scheduled in late July with an
12 invitation extended to all tribes to participate.
13

14 Ms. Ohlson-Kiehn reviewed feedback received from WSAC's Timber Counties Caucus on its
15 evaluation of the Trust Land Performance Assessment. The Caucus received a presentation in
16 March by DNR on state forestland and the assessment report. The Caucus formed a
17 subcommittee to discuss recommendations contained in the Deloitte Report. The report was
18 approved by the Caucus. Feedback from the Caucus included:
19

- 20 • Preferred strategy for how the Department should engage with counties;
- 21 • The report contained an analysis of the 20 Deloitte recommendations and included four
22 additional recommendations. The Caucus assigned a priority to each of the
23 recommendations.

24 Ms. Ohlson-Kiehn reviewed some of the specific recommendations within the Caucus Report:
25

- 26 • Proposed principles for an engagement strategy that includes an informed and inclusive
27 decision-making process.
- 28 • Consideration for local preferences.
- 29 • Recommend an annual audit.
- 30 • Replace “unharvestable” lands to improve net revenue – work with beneficiaries on new
31 strategies.
- 32 • Support for capital investments in existing property.

33 Neither WSAC nor the Caucus supported a Unitary Trust because of concerns with trust
34 accountability, transparency, and engagement by beneficiaries. WSAC encouraged DNR to
35 explore new sources of revenue for recreation. Suggestions for the Need Statement proposed by
36 the Port of Port Angeles include providing reliable predictions of harvest and increasing
37 transparency with beneficiaries and stakeholders. The Port requested additional clarity on
38 implications of “transforming” state trust lands and supported the current outreach process. The
39 Port recommended using plot analysis to identify measures that would affect change. WSAC
40 shared concerns about a voluntary permanent fund because of the lack of information available
41 on the governance of the fund.
42

1 Superintendent Reykdal asked for additional information on a unitary trust. Ms. Ohlson-Kiehn
2 explained that the concept is a combination of all trusts into one entity with distribution factored
3 for each entity based on harvest volume.

4
5 Mr. Brodie explained that there are variations of the unitary trust concept and other ideas have
6 been explored in the past. Although the statute identifies one trust, the distribution mechanism
7 of revenue is based on the source of where the revenue is generated. Conversations in the past
8 spoke to revamping and changing the distribution mechanism with junior taxing districts
9 continuing to receive revenue based on another formula that would provide greater flexibility.
10 Another option discussed was a grouping of federally granted trusts, which is more complicated.
11 Regardless of the type, legal implications would need to be considered for a unitary trust option.
12 A unitary trust was a recommendation offered by Deloitte as a way to stabilize revenue for each
13 beneficiary.

14
15 Superintendent Reykdal remarked that DNR's harvest revenue is returned to the county of
16 harvest while for the schools trust, harvest revenue is allocated to a capital budget account the
17 Legislature may or may not allocate to projects that have no nexus to where the revenue was
18 generated. The result is two different trust worlds where the schools are essentially in a unitary
19 trust with no relationship between harvest location and beneficiary. He prefers a school system
20 similar to the county's system where schools within the counties benefit directly from a harvest
21 when it occurs within the school's region instead of allocating timber dollars to suburban and
22 urban Washington.

23
24 Mr. Brodie acknowledged the comments as it an accurate comparison between common school
25 trust and state forestland trust.

26
27 Chair Franz recommended coordinating Superintendent Reykdal's team with DNR's team to
28 work on ways to address the issue at the legislative level.

29
30 Ms. Ohlson-Kiehn outlined DNR's fiduciary responsibilities as manager of state trust lands to
31 generate revenue and other benefits for each trust, in perpetuity; preserve the corpus of the trust;
32 exercise reasonable care and skill; act prudently to reduce the risk of loss for the trusts; maintain
33 undivided loyalty to beneficiaries; and act impartially with respect to current and future
34 beneficiaries. Over the last several years prior to the decision on Marbled Murrelet and the
35 Sustainable Harvest Calculation, beneficiaries expressed dissatisfaction with DNR's
36 performance as its trust manager. Based on that feedback, Commissioner Franz successfully
37 secured funds from the Legislature to fund a Trust Land Performance Assessment to identify the
38 problems. DNR contracted with Deloitte and Earth Economics to assess the market and non-
39 market benefits of trust lands. An assessment was completed comparing the results of Deloitte's
40 recent work and a previous assessment completed 25 years ago. That work resulted in two
41 overarching problems:

- 42
43
 - Declining revenue
 - Lack of reliable revenue44

45 The assessment includes a set of recommendations on ways to address the problems. Over the
46 last six months, staff engaged in an outreach process with legislators, beneficiaries, and

1 stakeholders for feedback on the problems identified and the recommendations from Deloitte and
2 DNR. To date, feedback has been indicative of two problems facing the portfolio of
3 acknowledging the importance of not losing sight of non-market benefits to the people of
4 Washington State and others who would like DNR to extend efforts beyond its legal
5 responsibilities. In June, the Board discussed the status of the project known as the Trust Land
6 Performance Assessment project. Feedback from the Board included:

- 7
- 8 • Superintendent Reykdal reiterated that the issue is revenue and not timber volume and
9 DNR should define its role objectively especially given the divisiveness.
- 10 • Mr. Cahill questioned whether the scope is the right forum to address the public's
11 comments and considerations or whether it resides in the policies of the Department and
12 the Board.
- 13 • Director Brown stated that the scope of the effort is broader than the assessment alone
14 and includes actors other than Deloitte to include the Legislature, DNR, and the Board.
- 15 • Commissioner Franz explained that the work is to lay the foundation for the management
16 of the assets and that the direction needs to be responsive in today's context but nimble to
17 meet objectives as the world changes.

18 Based on the feedback from the Board and the public, staff revised the project scope language
19 proposed at the June meeting. The proposed framework to modernize state trust lands includes
20 revamping the project name to reflect "Trust Land Performance Initiative." The effort includes
21 the assessments conducted and actions identified to modernize the Department. The Board is
22 asked to consider language for the scope of the initiative. The proposed framework includes
23 vision, goal, strategies, and guiding principles to define the scope. Focus areas have been
24 identified that are descriptions of the responsibilities and functions of a portfolio manager. Staff
25 proposed the role in the context of the initiative as a long-term land asset portfolio manager. If
26 the Board agrees, four focus areas would be helpful as they are designed to describe a portfolio
27 manager's responsibility and help to define the projects. The four focus areas include:

- 28
- 29 1. Optimize land asset portfolio performance.
- 30 2. Grow and distribute revenue reliably.
- 31 3. Research and engage in new markets and opportunities.
- 32 4. Tools to address under-performing land assets.

33 Ms. Ohlson-Kiehn invited feedback on the proposal.

34
35 Director Brown said the proposal is helpful in framing the work moving forward.

36
37 Dean Koenig agreed and asked whether any of the options are limited by statute, such as
38 decisions to optimize the portfolio. Ms. Ohlson-Kiehn explained that the proposal such as
39 updating an asset stewardship plan is a policy established by the Board. However, DNR's ability
40 to achieve optimal performance is currently constrained by an ability to diversify because
41 different statutes limit the Department's actions as well as constitutional provisions dictating
42 how the Department transacts federally granted lands.

1 Ms. Ohlson-Kiehn presented and reviewed the updated initiative (project scope) for
2 consideration by the Board. Many of the edits were offered by Mr. Cahill. Major edits and
3 revisions included:

- 4
- 5 1. Renamed proposal to reflect *Trust Land Performance Assessment Project Scope*
- 6 *Initiative*;
- 7 2. Replaced Need Statement with *Why Modernize the State Trust Land Portfolio?* ;
- 8 3. Added *Initiative Vision - The beneficiaries of state trust lands receive reliable and*
- 9 *increased income from their asset portfolio into perpetuity, as well as sustained and/or*
- 10 *enhanced natural resource lands and their associated ecosystem services.*;
- 11 4. Replaced Purpose with *Goal*;
- 12 5. Added *Strategies*;
- 13 6. Replaced Objectives with a series of *Guiding Principles*.

14 Ms. Ohlson-Kiehn invited feedback on the proposed revisions.

15
16 Mr. Brodie advised that staff would welcome any comments over the next several months with a
17 check-in at the September meeting.

18
19 Superintendent Reykdal referred to the phrase “ecosystem services” and his equation of the term
20 as *human created events*, a phrase he finds troubling. Mr. Brodie responded that the focus of
21 ecosystem services is the direct and indirect benefits to humans generated from natural systems.
22 Superintendent Reykdal agreed, but noted the phrase tends to emphasize the common
23 presumption that the planet is here for human consumption. A phrase that emphasizes human-
24 centric (behavior) reinforces the notion that if it is possible to consume sustainably, humans
25 should do so.

26
27 Chair Franz offered to schedule a brief review of the definition, as the context does not pertain to
28 human consumption, but rather to the value and recognition that the environment provides a suite
29 of services for sustainability of all life on the planet, not just for humans. She suggested a review
30 to consider whether the phrase is appropriate and used in the right context to address concerns.

31
32 Ms. Ohlson-Kiehn reported DNR is convening a Trust Land Transfer Work Group to develop a
33 process for trust land transfer at the request of the Legislature through a capital budget proviso.
34 The work group is to consider:

- 35
- 36 • Increasing the income value of the trusts,
- 37 • Limiting impacts of trust lands not being consider for transfer,
- 38 • Conservation value of lands that are a potential candidate for transfer,
- 39 • Use of the land bank for securing repositioned land that would result from any transferred
- 40 projects, and any other items necessary for a well-supported program.

41 The report and recommendation to the Legislature for the establishment of a new Trust Land
42 Transfer Program is due by December 1, 2021. Staff is scheduled to present the work group
43 recommendations to the Board in October.

1 Ms. Ohlson-Kiehn outlined next steps of finalizing the scoping language with the Board during
2 the September meeting, presenting a list of projects or other proposals in alignment with the
3 framework, and presenting a proposed work plan for 2022.

4
5 No other questions or comments were offered by the Board.

6 7 **Sustainable Harvest Calculation Timeline Update**

8 Andy Hayes, Division Manager, Forest Resources Division

9
10 Mr. Hayes briefed the Board on the purpose and method for establishing the Sustainable Harvest
11 Level, the decision process, timeline, and next steps in 2021 and 2022.

12
13 The Sustainable Harvest Level calculation is directed by statute to ensure the management of
14 state lands on a sustained yield basis and to ensure the lands serve the purpose for which they
15 were intended - *to be managed for long-term revenue for current and future generations of trust*
16 *beneficiaries*.

17
18 The Sustainable Harvest Level is defined as the volume of timber scheduled for sale from state-
19 owned lands during a planning decade as calculated by the Department and approved by the
20 Board. Sustained Yield Plans are the management of the forest to provide harvesting on a
21 continued basis without major prolonged curtailment or cessation of harvest. Sustained Yield
22 Plans result in the appropriate Sustainable Harvest Level implemented by the Department.

23
24 The current policy for Sustainable Harvest Level was approved in 2006. The policy includes 10
25 objectives guiding the development of the policy for sustainable forest and embodies a range of
26 concepts adopted as sideboards to the policy development process. Three important objectives
27 include:

- 28
29
- 30 • Create trust income while providing environmental protection and social benefits,
31 consistent with the duties of a fiduciary.
 - 32 • Use professional judgment, best available science, and sound field forestry to achieve
33 excellence in public stewardship.
 - 34 • Promote active, innovative, and sustainable stewardship on as much of the forested land
35 base as possible.

36 Two main policies applicable to the sustainable harvest calculation speak to the sustainable
37 harvest unit or the geographic extent of which the calculation is applied in addition to all
38 associated principles. The second is recalculating the statewide Sustainable Harvest Level no
39 less frequently than every ten years and adjust calculation based on changing circumstances
40 within the planning decade and major changes in legal requirements, significant new Board
41 direction, new information about available resource base, and changes in technology.

42 Mr. Hayes reviewed the responsibilities of the Board serving as the Trust Manager Fiduciary.
43 Two of the most relevant that play a role in the calculation of the Sustainable Harvest Level
44 include:

- 45
- Maintaining undivided loyalty to each trust and beneficiary.

- 1 • Making the trust property productive, while recognizing the perpetual nature of trusts.

2 Prudent land managers consider climate disturbance, adhere to trust responsibilities, and consider
3 ecological health and habitat.

4
5 Mr. Hayes reviewed the business need for establishing the Sustainable Harvest Level for the
6 Westside and Eastside of the state. DNR recently completed the 2015-2024 calculation for the
7 Westside that was approved by the Board. The next planning decade covering FY 2025 – 2034
8 calculation must be completed for implementation by mid-2024. The last calculation for the
9 Eastside was completed in 1996. DNR has not run a modern day calculation using the modeling
10 tools. The next step for the Eastside calculation is building the models to complete the Eastside
11 calculation. Modeling is required to incorporate Forest Health Treatment Prioritization. Region
12 deliverable are driven by the Sustainable Harvest Level.

13
14 Decision factors and analysis necessary to establish a Sustainable Harvest Level for
15 consideration by the Board involves:

- 16
17 • Developing and running a forest estate model incorporating the objectives for
18 management of the land, habitat, and other resource protections;
19 • Completing an assessment of possible environmental affects to include the fulfillment of
20 the State Environmental Policy Act process and completion of the Environmental Impact
21 Statement (EIS);
22 • Completion of financial analyses to provide the Board and beneficiaries with a full
23 accounting of expected harvest by trust and by county;
24 • Outreach and involvement of the public throughout the process within the SEPA process
25 and during Board meetings.

26 The process is time sensitive as the generation of most of the Department’s revenue is
27 established by the management of timber lands. Next steps include the development of the forest
28 estate model, which drives the calculation process to establish the Sustainable Harvest Level.
29 Staff is currently developing a functional model for the Eastside calculation. Both models
30 require testing and refinements throughout the technical process. The Technical Advisory
31 Committee (TAC) was established in 2020 following the adoption of the Westside harvest
32 calculation at the end of 2019. The committee’s role is to provide technical and scientific advice
33 on the development of the forest estate model, review the model, and address Board questions.
34 The TAC is comprised of 10 experts from academia, industry, government, and consultants. The
35 TAC is assisting DNR implement some provisions of Second Substitute House Bill 1168 for
36 ensuring the prioritization of forest health and wildfire protection. Several smaller provisions in
37 the bill apply only to state lands and requires three actions:

- 38
39 1. Hire an independent third party contractor to assist in updating the forest inventory by
40 increasing the intensity of forest sample plots on all forestlands over the next two biennia.
41 2. Hire a third party contractor to review, analyze, and advise the Department’s forest
42 growth and yield modeling for all forested acres managed by DNR.

- 1 3. Directs the Joint Legislative Audit and Review Committee (JLARC) to oversee and
2 conduct an independent review of the methodologies and data utilized by the Department
3 in the development of the Sustainable Harvest Level calculation including the associated
4 forest inventory, forest growth, harvest and yield data, and modeling techniques that
5 affect harvest levels. This action requires the lack of any litigation pending or in progress
6 against the Department's Sustainable Harvest Level calculation. DNR is currently
7 engaged in multiple lawsuits and therefore JLARC will not initiate its work until the
8 cases are resolved.

9 This fall, staff will work on scoping of the process. Input will provide the Board with
10 information to determine the scope of the analysis for establishing the Sustainable Harvest Level.
11 Following the completion of scoping, the Board will finalize the needs, purpose, and objectives
12 of the project to define the scope of the Department's work moving forward. The project scope
13 may result in implications for policy questions the Board might choose to consider as part of the
14 process. Staff plans to structure discussions with options for the Board's consideration.
15 Ultimately, the Department will prepare and publish analysis supporting the Board's
16 deliberations that will result in the Board's decision to establish harvest levels and any associated
17 policy decisions. Finally, DNR will begin implementation by developing harvest deliverables
18 and any administrative changes as necessary. The process will cover the next several years.

19
20 Mr. Hayes invited questions and comments. The Board offered no comments.

21
22 **ADJOURNMENT**

23 With there being no further business, Commissioner Franz adjourned the meeting at 1:17 p.m.
24
25
26

Approved this 7th day of September, 2021



Hilary S. Franz, Washington State Commissioner of Public Lands

Approved via Webinar

Jim Cahill, Designee for Governor Jay Inslee

Approved via Webinar

Chris Reykdal, Superintendent of Public Instruction

Approved via Webinar

Bill Peach, Commissioner, Clallam County

Approved via Webinar

Dr. Richard Koenig, Interim Dean, College of Agricultural, Human, and Natural Resource Sciences,
Washington State University

Approved via Webinar

Dan Brown, Director, School of Environmental and Forest Sciences,
University of Washington

Attest:



Tami Kellogg, Board Coordinator

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