1	Forest Practices Board			
2	Regular Board Meeting – November 9 & 10, 2022			
3	ZoomWebinar and Room 172, Natural Resources Building, Olympia			
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5	November 9, 2022			
6	Members Present:			
7	Alex Smith, Chair, Department of Natural Resources			
8	Ben Serr, Designee for Director, Department of Commerce			
9	Chris Conklin, Designee for Director, Department of Fish and Wildlife			
10	Cody Desautel, General Public Member			
11	Dave Herrera, General Public Member			
12	Kelly McLain, Designee for Director, Department of Agriculture			
13	Meghan Tuttle, General Public Member			
14	Pene Speaks, General Public Member			
15	Rich Doenges, Designee for Director, Department of Ecology			
16	Steve Barnowe-Meyer, General Public Member/Small Forest Landowner			
17	Wayne Thompson, Timber Product Union Member			
18	Vickie Raines, Elected County Commissioner			
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20	Members Absent:			
21	Frank Chandler, General Public Member/Independent Logging Contractor			
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23	Staff			
24	Mary McDonald, Acting Forest Regulation Division Manager			
25	Karen Zirkle, Forest Regulation Assistant Division Manager			
26	Marc Engel, Senior Policy Advisor			
27	Patricia Anderson, Rules Coordinator			
28	Phil Ferester, Senior Counsel			
29	WELCOME AND INTRODUCTIONS			
30	WELCOME AND INTRODUCTIONS			
31	Chair Alex Smith called the Forest Practices Board (Board) meeting to order at 9:00 a.m.			
32	Introductions of Board members and staff was made.			
33	DEDODT EDOM CHAID			
34	REPORT FROM CHAIR Chair Smith said the Deard manifest the Type No vyster by from majority and minority moments at the	la a		
35	Chair Smith said the Board received the Type Np water buffer majority and minority reports at the			
36 37	Board's meeting on October 31 as well as detailed presentations by TFW Policy caucus representatives. The Board also visited a field site on November 1 and observed the proposals as laid			
38	out on an actual Type Np streams in comparison to the current Type Np buffer rules.	iaiu		
39	out on an actual Type top streams in comparison to the current Type top outlet fules.			
40	Chair Smith also provided an update on employee transitions including Joe Shramek retiring and	l		
41	Saboor Jawad replacing Shramek as the Division Manager.	L		
42	Subool sawad replacing Sinamek as the Division Manager.			
43	APPROVAL OF MINUTES			
44	MOTION: Steve Barnowe-Meyer moved the Forest Practices Board approve the August 10, 2	2022		
45	meeting minutes.			
46	moving minutes.			
47	SECONDED: Meghan Tuttle			
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1 Discussion:2 None.

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ACTION: Motion passed unanimously.

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TYPE NP WATER BUFFER: BACKGROUND ON FINDINGS OF THE TYPE N STUDIES

Saboor Jawad, Adaptive Management Program Administrator (AMPA), reviewed the five Type N studies, presented a summary of the findings for the Hard Rock Phase I and II and Soft Rock studies as well as a summary of the Np Workgroup recommendations and majority and minority

10 recommendations.

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- CMER studies included:
 - Buffer integrity Shade Effectiveness (Amphibian), 2018
- Westside Type N Buffer Characteristics, Integrity and Function (BCIF), 2019
- Extensive Riparian Status and Trends Temperature Monitoring Type N/F (Westside and
 Eastside), 2019
- Type N Experimental Buffer Treatment in Hard Rock Lithology, Phases 1 and 2, 2018 and 2022
 - Type N Experimental Buffer Treatment in Soft Rock Lithology, 2022

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- 20 Summary of the Hard and Soft Rock Studies findings related to temperature:
- Studies provided two temperature response metrics: Maximum Monthly Temperature Response (MMTR) and Seven Day Temperature Response (7DTR).
 - o 7DTR increased in all buffer treatments.
 - The studies showed temperature responses were due to harvest.
 - Shade was the main driver of temperature response.

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- Summary of Np Workgroup Recommendations for Policy consideration:
- Recommended and encouraged Policy to consider the adoption of a combination of the following three alternatives which the workgroup evaluated for stream temperature, economic impact, and wind throw:
 - 1. A continuous 75-foot buffer with managed outer 25 foot;
 - 2. A continuous buffer that varied from 25-to-75 feet based on stream orientation;
 - 3. A site-specific buffer that retains that portion of buffer that provides effective shade.
 - The workgroup noted that alternatives 2 and 3 are experimental and that not all landowners would be able to apply them without assistance.
- 36 Summary of Majority and Minority Type Np Buffer Recommendations to the Board
- 37 Minority
 - Prescription A: 75-foot, two-sided, unmanaged continuous buffer when an Np basin greater than 30 acres is to be harvested 85 percent or more over a five year period.
 - o Prescription B: 75-foot, two-sided, unmanaged buffer for the first 500 feet upstream of the Type F/N Water break and a 50-foot wide, two-sided, unmanaged buffer for the next 500 feet.
 - Retain the equipment limitation zone (ELZ) and sensitive site buffers
 - Additional 50-foot buffers would be required if an operating area is 2,000 feet upstream of Type F/N Water break and the Type Np stream length is more than 2,000 feet and if 50-percent buffer objective is not met within the ELZ and sensitive site buffers.

Majority

- Option 1: 75-foot wide, two-sided, no-harvest buffer on all Type Np streams for the first 600 feet upstream of Type F/N Water break or for the lowest 600 feet for isolated Type Np streams.
 - Upstream from the first 600 feet, bankfull width (BFW) determines the width of a two-sided buffer:
 - Two option for Type Np streams greater than 3 feet BFW:
 - 1. Two-sided 75-foot buffer with the outer 25 feet manageable; or
 - 2. A 65-foot, two-sided, fixed-width, no-harvest buffer.
 - 1. For Type Np streams less than 3-foot BFW, a two-sided, 50-foot, fixed-width, no-harvest buffer.
 - 2. All existing ELZ, sensitive sites, forest practices hydraulic project, roads, yarding corridors and unstable slope rules will continue to be applied to the full length of the Type Np stream.
- o **Option 2**: A 75-foot, two-sided, unmanaged continuous buffer when a Type Np Water basin greater than 30 acres is to be harvested 85 percent or more over a five year period.

Jawad stated that the process at TFW Policy has now concluded and the matter is now before the Board to make the final determination regarding dispute resolution.

PUBLIC COMMENT ON TYPE NP WATER BUFFER ALTERNATIVES

Dan Brown, Environmental Protection Agency (EPA) said that EPA is ultimately responsible for the implementation and enforcement of the Clean Water Act CWA, however EPA is not weighing in on any of the proposals. He said he is providing comment to affirm what anti-degradation means in the context of the CWA. The CWA and associated regulations require states to implement a comprehensive approach to water quality that must include anti-degradation requirements and methods. Washington State has established anti-degradation rules and implementing procedures consistent with the CWA.

Mike Warjone, Port Blakely Timber Company, said that any changes to buffer requirements should include extensive monitoring, in particular for water temperature.

Ken Miller, Washington Farm Forestry Association (WFFA), said the tour last week hardly mentioned the county proposal including a 50-foot buffer just for small forest landowners. He said he hoped the Board was struck by the incredible complexity of the two proposals shown, particularly to small forest landowners. Their response to all the confusion and complexity is a simple 50-foot buffer that is partially managed for desired future condition.

Peter Goldman, Washington Forest Law Center, representing the conservation caucus, said they support the majority report as it meets the water quality requirements as determined by Department of Ecology.

Alec Brown, Conservation Caucus, provided comments regarding the negotiation perspective. He said his caucus quickly latched on to the one response that said 100% of the time meet the water quality standard. He explained how the process then evolved once they presented it to TFW Policy to go forward with this option. The other caucuses had other ideas which led to the reports before the Board. Their belief is that if the Board believes the water quality standards need to be met then a full length buffer all the way up the Np stream should be approved.

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Darin Cramer, Washington Forest Protection Association, said he supports the Board moving the landowner and counties proposal forward. Proposals include a full length buffer prescription and includes a small landowner component that increases buffer area protection but allows for a management option and maintains the 50-foot width to address the economic hardship associated with small forest landowners. He said he does not oppose the majority's recommendation and supports the Board consider all three proposals.

Elaine Oneil, WFFA, said both the majority and minority recommendations include a correction that limits harvest of cold basins, which is a rare situation that is likely to result in triggering both the threshold and exceedance of the beneficial use standard of 16 degrees centigrade. She said the sites of the hard rock and soft rock studies exceeded the beneficial use standards but believes that could be managed through this rule making process. She also noted that the small landowners have stepped up even though it's going to cost a lot of money they care about the resource and trying to meet the

14 needs of everyone else.

 Robert Mitchell said he commended the use of error bars in many of the graphs in the minority report but questioned why it was not included other graphs like figure 1. He concluded it was because it would not support their argument.

Ray Entz, Kalispell Tribe of Indians, said the dispute resolution process was one of the better ones that TFW Policy has engaged in. He believes there was a true vetting of interest based negotiations and a willingness for all caucuses to engage in concession related changes to recommended outcomes. TFW Policy did a great job of participating in an attempt to try to resolve issues from a difference of opinion and perspective.

Jason Spadero, WFPA, expressed the need for monitoring data of stream temperatures and extensive monitoring of water quality. He said the Forest Practices Habitat Conservation Plan recognizes that temporary increased in stream temperatures could occur but did not create persistent or permanent changes in water temperature.

Kendra Smith, Skagit County, urged the Board to accept the large landowner proposal as well as the monitoring. She said the impacts are too great on the timber resource counties, especially to the jobs.

Court Stanley, Washington Association of Counties, said he agreed with Entz that TFW Policy did an exemplary job working through the dispute resolution process. He said they support the minority report because it is an incremental approach to increasing the protections on non-fish bearing streams. They also support extensive monitoring of the new prescriptions.

Jim Peters, Northwest Indian Fisheries Commission (NWIFC), said they support the majority report. He said he also agrees that the dispute resolution process went very well.

Kevin Godbout, Weyerhaeuser Company, urged the Board to accept the large and small landowner and county proposal. He said the only consensus recommendation from TFW Policy is the area control or whole basin approach. He said if the Board did not recognize that, it would send a poor message that consensus does not matter. He urged the Board to make it a stand-alone option.

TYPE NP WATER BUFFER RULE MAKING

Marc Engel, DNR, provided a brief summary of the Type Np Water buffer alternatives and presented next steps for the Board to consider.

- Next steps for the Board to consider include:
- Accept the majority or minority recommendations;
- Mix elements from both alternatives; or
 - Consider additional buffer alternatives

Board member Dave Herrera expressed his concerns with the recommendations that do not support the science. He believes it is a process foul that caucuses not in support of the majority recommendations were allowed to develop a different product and bring it forward. It does not seem like a legitimate project because it has not been through CMER and it appears DNR is enabling this to happen. He questions the next time a CMER study is completed and what that process would look like.

MOTION: Dave Herrera moved to approve the majority report and move that forward for rule making.

SECONDED: Rich Doenges

Discussion:

Board member Alex Smith described DNR's position which is to move elements of both proposals forward which would be Option 1 of the majority report and prescription Type B from the minority report as well as inclusion of an operational study on current harvest practices within Type Np streams and a proposal for extensive monitoring. DNR is concerned that neither proposal struck the right balance between ensuring water quality protection and taking into account the economic impact to landowners and analyzing both will shed light that would be helpful to the Board when adopting the rule. She also believes everyone will still be invested and engaged if both move forward.

Board member Meghan Tuttle expressed disappointment with Board members expressing concern now when TFW Policy was regularly reporting to the Board on the disputes and ongoing work. She said TFW Policy potentially could have changed direction if Board members would have voiced their concerns when TFW Policy was reporting on the disputes rather than now at the end. She voiced her concern that the Board needs to ensure they are giving TFW Policy clear direction and signal when there are concerns with their process. She also said the Board needs to recognize areas of agreement and be sensitive to the kind of message they send to the TFW participants. This report includes two options, one of which is a consensus from all TFW Policy caucuses.

Board member Rich Doenges supports the motion. He believes this is the best path forward as it is soundly rooted in science and will ensure that the water stays clean and cool which is the goal with this rule making.

Board member Steve Barnowe-Meyer said his interests are to make sure that the best decision possible for the resource is made by the Board. He said the one commonality of the majority and minority recommendations is prescription A of the minority report and whole basin harvest in the majority recommendations. He supports moving option B of the minority report forward.

Board member Pene Speaks said she supports the motion as it is based on science and provides for resource protection.

Board member Vickie Raines supports moving both the majority and minority recommendations forward.

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Board member Mclain said she appreciates all of the attention and energy that has gone into the collaboration of the design of the studies; however she cautioned the Board that one of the variables that was identified by CMER was using site specific information to drive statewide change which is difficult to do. She encouraged future science to address the type of variability seen in the forest landscape across the state as that will be the most valuable for the landowners that are charged with helping regulate and protect the resources.

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Board member Wayne Thompson said based on a labor perspective he agrees with Board member Barnowe-Meyer and Tuttle. He supports moving all recommendations forward.

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MOTION TO

13 AMEND: Vickie Raines moved to amend the motion to include moving the minority report

forward.

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SECONDED: Steve Barnowe-Meyer and Wayne Thompson

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Board member Barnowe-Meyer said part of the rationale to move both the majority and minority recommendation is to have a fair comparison of the alternatives and would be more efficient.

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ACTION: Motion failed. 6 Support (Thompson, Chandler, Tuttle, Raines, Smith, Barnowe-Meyer / 7 Oppose (Speaks, Doenges, Herrera, McLain, Conklin, Desautel, Serr)

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ORIGINAL MOTION

25 26 ACTION:

Motion passed. 7 Support (Speaks, Doenges, Conklin, Herrera, McLain, Desautel, Serr) / 6 Oppose (Tuttle, Raines, Smith, Barnowe-Meyer, Chandler, Thompson)

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31 32 MOTION:

Alex Smith moved the Forest Practices Board direct TFW Policy Committee and CMER to prioritize and begin scoping both an effectiveness (prescription scale) study and an extensive (landscape) scale monitoring study, including a systematic literature review, as part of their Type N and Type F rule-group studies and to follow the Board manual guidance for the development and implementation of these studies.

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SECONDED: Kelly Mclain

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Discussion:

Board member Barnowe-Meyer recommended a friendly amendment to add "TFW Policy Committee" after "direct".

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Board member Tuttle recommended a friendly amendment to include "and Type F" after "Type N".

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Board member Doenges asked how long it will take before any results. Jawad responded that until the full scoping is completed there is no way of knowing. He said it will be a costly endeavor and will take many years to complete.

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47 Board member Ben Serr asked if the Board is a prioritizing effective monitoring then what will not be 48 done. Jawad said the extensive monitoring is among the priorities of the Master Project Schedule that 49 the Board has approved.

ACTION: Motion passed unanimously.

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Meghan Tuttle moved the Forest Practices Board advance prescription B and the small MOTION:

forest landowner option of the minority report for analysis in preparing the CR102 rule

making packet.

SECONDED: Wayne Thompson and Vickie Raines

Motion failed. 6 Support (Thompson, Barnowe-Meyer, Smith, Raines, Tuttle, ACTION:

Chandler) / 7 Oppose (Serr, McLain, Conklin, Herrera, Doenges, Speaks, Desautel)

GENERAL PUBLIC COMMENT

Peter Goldman, WFLC, explained how the Forests and Fish negotiations occurred and why the Board is making the decisions they are today. He said there were a lot of things that the Forests and Fish Report could not agree on like the width of a buffer for fish bearing streams and non-fish bearing streams. So they put these really open items in a "parking lot". The parking lot is a place where really difficult issues that required more study would sit until time to study those. He said they are not here to make life more difficult, more expensive for the forest industry. They believe that if we have 50 year permits are the Clean Water Act and the Endangered Species Act assurances they want to have confidence that the system is going to work, it will follow the science, be informed by TFW Policy and signed off by the agencies.

Ken Miller, WFFA, said it's the small forest landowner reality to often feel under represented or mere afterthoughts in the Adaptive Management Program (AMP). He mentioned several moments when their caucus has felt slighted within the process. They appreciate the next days meeting when the focus will be on small landowner issues. He encouraged the Board to read through all of the email they received from small landowners.

Ray Entz, Kalispel Tribe of Indians, said the Board's discussion regarding the Type Np rules has them concerned regarding potential conflicts of interest to potential process fouls to the high likelihood of continued disenfranchisement of AMP participants. He encouraged everyone to pass the message along to their respective leadership. He is concerned the principals have not met for some time and there has been no communication on the principal's process. He said they continue to engage and wait patiently for communication and progress and are ready to continue to participate when it is found to be important to all interested parties.

James Peters, NWIFC, said they prefer to have consensus going forward with everybody feeling satisfied. However, they knew going into Forests and Fish that was not always going to be the case. He expressed concern for when DNR's TFW Policy representative was pulled from completing the majority report at the last minute and learning today that DNR had their own proposal. For TFW and Forests and Fish to work you need to know who you are working with.

Jason Spadaro, WFPA, he said he agree with Entz and is concerned about the future of TFW and about collaboration. He said the most important thing they can do with all the controversial natural resource issues is work together finding solutions to the problems. The forest industry will remain committed to that.

CMER MEMBERSHIP

- 2 Saboor Jawad, AMPA, said the Upper Columbia United Tribes (UCUT) have nominated Hans Berge
- to serve as their voting member on the Cooperative Monitoring, Evaluation and Research Committee 3
- 4 (CMER). Jawad reminded the Board that CMER voting members are approved by the Board as
- 5 required by WAC 222-12-045, and the rule requires that CMER members have expertise in a
- scientific discipline. 6

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PUBLIC COMMENT ON CMER NOMINEE

9 Ray Entz, Kalispel Tribe, said they appreciate the opportunity to proffer another quality scientist to 10 the CMER committee with the intent of continuing to have quality science come out of the program

and inform Board decisions.

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Jim Peters, representing Western Washington Tribes, Northwest Indian Fisheries Commission, said that the credentials speak for themselves. Peters said that any caucus that proposes someone to represent them at the CMER level with the necessary credentials should be approved.

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CMER MEMBERSHIP

MOTION: Cody Desautel moved the Forest Practices Board approve Hans Berge as a voting

member of CMER.

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SECONDED: Dave Herrera

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23 Discussion:

24 None.

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ACTION: Motion passed unanimously.

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TFW POLICY COMMITTEE'S RECOMMENDATIONS ON A NET GAINS APPROACH (#5 OF THE STATE AUDITOR'S REPORT)

30 Saboor Jawad, AMPA, said that the memo included in the Board packet provides a status on progress

31 to address the SAO's January 2021 Performance Audit recommendations and provides consensus

32 recommendations for five net-gains options, which are in response to SAO recommendation #5 for

33 Board consideration for approval.

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- 35 Jawad reported that the principals have met twice to discuss the decision-making process (SAO
- 36 Recommendations #1 and #2). Jawad said the status of these action items have changed from on-
- 37 track to delayed, primarily because any changes to the decision-making model would require a rule
- 38 change. The Principals will continue to work on these recommendations in 2023.

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- 40 Jawad said that the net-gains options developed and recommended by consensus through the TFW Policy workgroup and the AMPA are: 41
- Adopt Multi-Criteria Decision Making 42
- Clarify Process for Outside Science 43
- 44 Set Clear AMP Priorities
- 45 Initiate Reform Dialogue with CMER
- Develop Guidance or Manual for TFW Policy 46

1 Jawad stated that TFW Policy requests Board approval to fully develop all options for

implementation of a net-gains approach. Jawad said that work would likely return to the Board for

consideration of all the options in the form of a proposed amendment to Board Manual Section 22.

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PUBLIC COMMENT ON TFW POLICY COMMITTEE'S RECOMMENDATIONS ON A NET GAINS APPROACH (#5 OF THE STATE AUDITOR'S REPORT)

None.

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TFW POLICY COMMITTEE'S RECOMMENDATIONS ON A NET GAINS APPROACH (#5 OF THE STATE AUDITOR'S REPORT)

MOTION:

Steve Barnowe-Meyer moved the Forest Practices Board approve TFW Policy's net gains options and direct TFW Policy to fully develop each option and bring forward, for the Board's review and approval, an amended Board Manual Section 22 Guidance for Adaptive Management Program.

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SECONDED: Meghan Tuttle

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18 Discussion:

19 Board member Barnowe-Meyer commended TFW Policy on a good work product and thanked Jawad 20 for his assistance. He supports the motion.

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Board member Tuttle agreed with Barnowe-Meyer. She said this project and responding to the audit is more important to get correct than to do fast. Appreciates the extra time that was taken to reach consensus within the program.

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ACTION: Motion passed unanimously. (Chandler not available for the vote.)

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OVERSIGHT OF THE CMER WATER TYPING STUDIES TO TFW POLICY

Saboor Jawad, AMPA, said the TFW Policy Committee (TFW Policy) is requesting the Board to assign oversight responsibilities of CMER's water-typing group of projects back to TFW Policy. He said the water-typing projects are currently supervised directly by the Board after assigning to CMER in November 2019 the responsibility of developing the study designs for the PHB validation, default physical characteristics, and Lidar based model studies.

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If the Board approves, TFW Policy would review scoping documents, recommend budgets for the Master Project Schedule, and receive findings reports from CMER on the water-typing studies and then TFW Policy would make recommendations to the Board.

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Jawad said there is a broad understanding within TFW Policy that Policy oversight would not re-start the work, it would start from where the projects stand now.

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PUBLIC COMMENT ON THE TFW POLICY OVERSIGHT OF CMER WATER TYPING **STUDIES**

44 Ray Entz, Kalispel Tribe of Indians, said the Board would have not had to make this decision had

45 TFW Policy at the time understood how long it would take to complete the permanent water typing

46 rule. TFW Policy would have taken the time to thoughtfully go through and create opportunities for

success for the rule and the products that would come to the Board. Remanding it back to TFW 47

48 Policy is both a good and bad.

1 2 3 4 5	Chris Mendoza, Conservation Caucus, said CMER has made a lot of progress on the potential habitat break study design and other related projects and will be going through the ISPR review. He said CMER goes through a rigorous process of offering alternative to TFW Policy on study designs. CMER also looks at outside science in the context of our study designs.			
6	OVERSIGHT OF THE CMER WATER TYPING STUDIES TO TFW POLICY			
7	MOTION:	Kelly McLain moved the Forest Practices Board assign oversight of the CMER water		
8 9		typing studies to the TFW Policy Committee to be administered and completed under the established process as outlined in Board Manual Section 22: Guidance for the		
10		Adaptive Management Program.		
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12	SECONDED:	Steve Barnowe-Meyer		
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14	Discussion:			
15	None.			
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17	ACTION:	Motion passed unanimously. (Chandler not available for vote.)		
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19	STAFF REPORTS			
20	There were no questions on the following reports.			
21	Adaptive Management Program Update			
22	Small Forest Landowner Office Update			
23	TFW Policy Committee Update			
24	• Upland W	ildlife Update		
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26	EXECUTIVE SESSION			
27	None.			
28				
29 30	Meeting adjourned at 2:05 p.m.			

- 1 November 10, 2022
- 2 Members Present
- 3 Alex Smith, Chair, Department of Natural Resources
- 4 Ben Serr, Designee for Director, Department of Commerce
- 5 Chris Conklin, Designee for Director, Department of Fish and Wildlife
- 6 Cody Desautel, General Public Member
- 7 Dave Herrera, General Public Member
- 8 Kelly McLain, Designee for Director, Department of Agriculture
- 9 Meghan Tuttle, General Public Member
- 10 Pene Speaks, General Public Member
- 11 Rich Doenges, Designee for Director, Department of Ecology
- 12 Steve Barnowe-Meyer, General Public Member/Small Forest Landowner
- 13 Vickie Raines, Elected County Commissioner
- 14 Wayne Thompson, Timber Product Union Member

Members Absent:

Frank Chandler, General Public Member/Independent Logging Contractor

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WELCOME AND INTRODUCTIONS

Chair Alex Smith called the Forest Practices Board (Board) meeting to order at 9 a.m. Introductions of Board members and staff was made.

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REPORT FROM THE CHAIR

Chair Smith stated that at the August, 2022 Board meeting, the Board recognized a number of small forest landowner issues that should be discussed in a dedicated Board meeting. Today, the Board will hear from small forest landowners and from TFW Policy caucuses on small forest landowner policy disputes and issues.

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TFW POLICY CONSENSUS RECOMMENDATIONS TO RESOLVE THE CRITERIA FOR SFL LOW IMPACT ALTERNATE PLANS DISPUTE

- 31 Saboor Jawad, AMPA, said the dispute centered on a proposal initiation request, submitted by
- 32 Washington Farm Forestry Association, that indicated a definition of relatively low impact alternative
- plans is required and be available only to small landowners. Three criteria were developed and
- requested to be included in Board Manual Section 21.

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Criteria to define the relatively low impact included:

- an activity with short-term impact which produces a better long-term outcome;
- an activity beyond the point of diminishing returns for resource protection; and
 - smaller harvest units with stream reaches that are relatively smaller, and shorter in length than typical large land owner harvests.

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- Jawad said the mediation process concluded with the consensus recommendation on July 20, 2022.
- The key points of the consensus recommendation from TFW Policy include:
 - Amend Board Manual Section 21 Alternate Plans through a stakeholder group comprised of field staff and identification team (ITD) members.
 - Provide guidance on how to access the Small Forest Landowner office for online assistance.
 - Restore the Board approved imminent mortality guidance that was erroneously deleted.

PUBLIC COMMENT ON THE TFW POLICY CONSENSUS RECOMMENDATIONS FOR

2 THE CRITERIA FOR SFL LOW IMPACT ALTERNATE PLANS

- 3 Ken Miller, Washington Farm Forestry Association (WFFA), said he did not have high hopes for this
- 4 process but believes there is the potential of coming out better than what was done in the Small
- 5 Forest Landowner Advisory Committee. He said the alternate plan process is intimidating to small
- 6 landowners and the steps they envision taking will help.
- 7 Elaine Oneil, WFFA, said she is grateful for the consensus product and is hopeful it may help more
- 8 small landowners to consider the option of an alternate plan.
- John Hendrickson urged the Board to accept the recommendations that will give a path forward and make it easier for small landowners to be better stewards.

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CRITERIA FOR SFL LOW IMPACT ALTERNATE PLANS RECOMMENDATIONS

MOTION: Kelly Mclain move the Forest Practices Board approve TFW Policy Committee's consensus recommendation to address small forest landowner alternate plans, and for the Board to affirm the key points of agreement. She further moved that the Board request the Board chair to direct DNR staff to convene a stakeholder group to amend Board Manual Section 21 following the process outlined in WAC 222-12-090.

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SECONDED: Steve Barnowe-Meyer

Board Discussion:

Board member Meghan Tuttle said she found the process complicated and a little intimidating when she participated on an IDT for an alternate plan for WFPA's smart buffer project last summer. She said it's exciting to hear that the small forest landowner office is getting staffed up, and that everybody is coming together to work on these issues and make it easier. She also applauded TFW Policy in using the processes that are in the board manual and the tools at their disposal to go through the dispute resolution process to solve issues and get them moving forward.

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ACTION: Motion passed unanimously.

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SUMMARY OF MAJORITY AND MINORITY REPORTS: SMALL FOREST LANDOWNER BUFFER WIDTH DISPUTE

- LANDOWNER BUFFER WIDTH DISPUTE
 Saboor Jawad, AMPA, provided a summary of the small forest land owner buffer width dispute
 which was presented to the Board at their August 2022 meeting. The Washington from Forestry
- 35 Association submitted a proposal initiation request in 2015 asking for alternate plan templates for
- 36 small forest landowners. The Board accepted TFW Policy's plan to address that proposal by directing
- TFW Policy to determine whether that proposal meets the criteria of an alternative plan template as a listed in the WAC. TFW Policy formed three work groups:
 - 1. In 2013 the alternate plan template work group was formed and they delivered their recommendation to TFW Policy in 2019. The Board accepted TFW Policy's recommendation that the proposal did not meet the criteria for a template.
 - 2. In 2020, the Board formed two additional work groups alternate harvest prescription work group and small forest landowner prescription technical work group that were tasked to determine under what site-specific conditions using 75 foot and 50 foot buffers would be acceptable prescriptions.

The technical work group could not meet consensus and dispute resolution was invoked. The majority and minority report recommendations is a result of the dispute resolution process.

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PUBLIC COMMENT ON MAJORITY AND MINORITY REPORTS: SMALL FOREST LANDOWNER BUFFER WIDTH DISPUTE

3 Darin Cramer, WFPA, said the Legislature set up a lot of commitments for small landowners under

- 4 Forests and Fish that were never fully realized. He said there is concern about resource risk and doing
- 5 things different than the current rules, however there is an opportunity to set it up that will manage
- the risk. He said WFPA is not willing to go as far as some of the specifics in the proposal but there is an opportunity to explore the issue.

Ken Miller, WFFA, shared part of a presentation he made to TFW Policy five years ago in support of their template. "We are joined at the hip with the industry on many issues. We rely on their expert counsel, the markets, the infrastructure they help create that benefit our survival. We live in the counties who benefit from our taxes, whose citizens benefit from our scenic viewscapes, recreational opportunities and jobs. . . .We strongly believe we are the preferred land use for the environment. The future of Washington's natural resources requires we work together in win-win relationships. . ."

Jason Spadaro, WFPA, requested the Board give serious consideration to the template proposal the small landowners need. Small forest landowners are our brothers and sisters, they are an integral part of this industry.

John Gold requested the Board advance all the alternative buffer prescriptions as recommended by WFFA. Compromises and promises were made to gain support such as offset the disproportionate impact on small landowners and follow the science to adjust the rules. He said the Board has a chance to restore the Forests and Fish legacy to promote effective policy, to honor commitments, follow the science and to reduce impacts on small landowners without compromising the environmental benefits.

Dave Switzer, Washington Hardwoods Commission, said since Forest and Fish was implemented the following 20 years has not been good for harvest particularly on DNR land. Therefore, the burden was put upon the small or the private landowners to harvest enough to support the mills. There are only a handful of mills now and not enough wood to keep them economically viable at capacity. He said it boils down to economics and the environmental. Wood sequesters carbon for the life of the lumber. He urged the Board to approve the science produced template.

Elaine Oneil, WFFA, stated the Board received upwards of 250 letters from small forest landowners from across the state. Some letters made you laugh, some made you cry but all made WFFA proud to represent a group of people that is committed to doing the right thing, knowing that this may be the last of the family farm. She highlighted comments from some of the letters —"Why not allow vested timberland owners manage more of their riparian lands?" "Raising timber should be encouraged, awarded, and applauded and it must be sustainable from both an economic and resource perspective."

Cody Thomas, Upper Columbia United Tribes, said they do not believe the alternative plan template is the correct vehicle for the regulatory relief sought by the small forest landowners. He said template prescriptions are designed to address situations and prescriptions that are repeatedly proposed in alternative plans. He also said they do not believe any of the proposed templates would protect public resources at least equal in overall effectiveness to the protections offered by current rule as required. They do empathize with the frustrations the small forest landowners are experiencing and look forward to continue to work with them to find solutions.

Tom Westergreen, WFFA, said the letters the Board received shows a disconnect between what actually is happening on the family forest land compared to what the decisions are being made in Olympia. He said it's been painful to watch WFFA jump through the adaptive management process. He said the Board should be promoting a viable timber industry and protecting our forest resources by providing landowners with incentives.

SMALL FOREST LANDOWNER BUFFER WIDTH PANEL DISCUSSION

Marc Engel, DNR, stated the majority caucus does not support the proposal because:

- The eligibility requirements are way too broad. They lack that site specific element that is required for an alternate plan template;
- The proposal is for Western Washington only;
- The prescriptions do not provide protection to public resources at least equal to those required in the rule; and
- The science used to support the prescriptions does not conclusively demonstrate that any of the prescriptions will provide protection for public resources.

The majority caucus recommends the development of alternate plans, specifically designed to be included in Board Manual Section 21 to address site-specific conditions to facilitate small forest landowner land management of riparian management zones and recommends the Board direct TFW Policy to review and refine the experimental alternate harvest prescriptions for conifer restoration and conifer thinning.

Ken Miller and Elaine Oneil, WFFA, said the goal of their presentation is to summarize the reasons the Board should approve the buffer width proposals as written.

Oneil said they have been working hard to ensure a successful proposal that would address legislative requirement for harvest restrictions that are equal in overall effectiveness to the current rule. She reviewed the four prescriptions within their proposal on how the prescriptions did or did not provide equal and overall effectiveness for large woody debris and shade.

She said it costs landowners about \$17 million a year for those that own designated forest land and costing the counties about \$800,000 a year, and lost revenue from small forest land on a harvest. If a 75-foot buffer is approved, the cost burden is reduced to about \$8 million a year with virtually no impact on function. If a 50-foot buffer is approved, cost is reduced by 64% with a 6% loss of deadwood and 8% loss of shade. According to both our science and the adaptive management program science. She urged the Board to read all of the letters as they provide a testament to the strength of these people that want to do the right thing.

- Miller summarized the pros to approve their proposal initiation:
- The current buffers were the result of definitive science rather than a simple negotiated settlement of one tree length that resulted in an overly complex set of rules to match the negotiated settlement.
- Assumptions they made are current buffers are based on science. Despite multiple RCW and
 WAC references to low impact options, the proposal relies only on equal and overall
 effectiveness.
 - Cumulative impacts on resources are low, if at all.
- Cumulative impacts on landowners is huge.
 - Non-template forms are extremely complex or intimidating for small forest landowners.

He requested the Board to:

- Embrace the common sense notion of variable width buffers already allowed in some other rules.
- Return buffer width decision to TFW Policy for recommendations about management within the buffers to address desired future conditions.
- Reconsider proposal to approve template prescriptions that will reduce the demand for the underfunded Forestry Riparian Easement Program.

Court Stanley, Washington Association of Counties (Counties), said the Counties went their own way because they believe there is a middle ground that simplifies the rules and lessens the economic impact to small landowners. The counties support the 75-foot and 50-foot buffers but prefers a 30-foot buffer rather a 25-foot buffer. He said the science is solid and believes some caucuses are

foot buffer rather a 25-foot buffer. He said the science is solid and believes some caucuses are hesitant of any amount of risk. He suggested the Board send the discussion back to a subset of TFW

hesitant of any amount of risk. He suggested the Board send the discussion back to a subset of TFW Policy using a subset of the county's proposal as a basis to continue working.

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Board member Barnowe-Meyer asked Brandon Austin and Alec Brown for additional rational for supporting the majority recommendations or objecting to the minority.

Austin responded that the primary issue was with the scientific justification through the reviews. The science used was not complete and did not fully support the buffer widths that were proposed. He said the shade model is also not effective for the forest environment because it assumes the riparian areas grow without the input of uplands. Brown said he agreed with Austin on the incomplete science and the level of regulatory relief that was promised did not materialize.

Chair Smith asked Austin what about the science that gave him pause. Austin responded both the template review and ISPR review did not have agreement and there were comments that there was not a completed literature review on the subject.

Board member Conklin said he noticed the tree data in Oneil's presentation was not addressed and asked for clarification. Oneil said she did not do the modeling but understands control variables and provided specific examples on Ecology's shade model.

Board member Pene Speaks asked for clarification on hardwood conversion in the RMZ. Engel explained the rules allow for the conversion of hardwood or deciduous trees back into conifer trees within the RMZ provides an opportunity for a landowner to bring their riparian forests back into conifer production.

Board member Speaks said that there are obvious concerns about the proposed buffer widths and suggested a review of solutions to find better support for small forest landowners.

Chair Smith said the Legislature increased funds for FREP as they recognize that we want to keep small forest landowners on the landscape.

Board member Tuttle asked if a forest practices application (FPA) is required if a template is approved. Engel responded that the template is an alternate harvest plan and a FPA is still required.

Miller said the idea of an alternate plan is that it does not follow the rules but needs to provide equal and overall effectiveness.

1 Board member Barnowe-Meyer asked what would improve the proposal in eligibility criteria and site 2

specificity. Alec Brown confirms there were discussions about the definition of small forest

landowner and not prescriptive enough for a template. He said he is not sure if his caucus would be

4 ready to support the framework that the Counties proposed.

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Panel members discuss the nature and variability of alternate plans and the concern that one size does not fit all. Engel summarizes how sites are not created equal and there are many factors at play that give alternate plans a variety of complex situations that they are trying to address.

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10 Board member Barnowe-Meyer asked for more detail on variable versus fixed width templates. Miller explained the concerns for the majority caucus on the variable width being subjective. He said agreement was not achievable on where they looked for the specificity on the site and felt that the

subjective ability to make that decision was a barrier.

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Miller concluded by saying in the small landowner world this is an intimidating process. The concept the Legislature had for a template is between the rule and full meal deal and they just want to use the process and let the profession make the decision.

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SMALL FOREST LANDOWNER BUFFER WIDTH RECOMMENDATIONS

MOTION:

Steve Barnowe-Meyer moved that the 25-foot template width buffer prescription for Type S and F waters less than 5 feet bankfull width for small forest landowners originally proposed by Washington Farm Forestry Association's (WFFA) Alternate Plan (AP) Template proposal initiation be rejected.

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SECONDED: Meghan Tuttle

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Board Discussion:

MOTION:

Board member Barnowe-Meyer clarified the intent of the motion is to have it on record that the Board does not need to consider this prescription due to lack of supporting science.

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ACTION: Motion passed unanimously.

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Steve Barnowe-Meyer moved the Forest Practices Board approve a 75-foot template variable width buffer prescription for Type S and F waters greater than 15 feet bankfull width for small forest landowners. He further moved to direct DNR to add this 75-foot template width buffer prescription to Board Manual Section 21 to be available to small forest landowners while further management options are reviewed by the TFW Policy Committee, with TFW Policy to deliver, by no later than one year after approval of this motion, their recommendations for "variable width" parameters and metrics, as well as additional management recommendations that focus on userfriendly, outcome-based low impact prescriptions intended to facilitate long-term

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Desired Future Condition / Outcome.

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SECONDED: Vickie Raines

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Board Discussion:

47 Board member Herrera asked what the intent is with "one year after approval". Board member

48 Barnowe-Meyer said it is to confine the discussion and review for one year.

Board member Doenges questioned whether TFW Policy would be able to complete the task within the year. Engel responded that is discussion for the Board during the work plan topic and a matter of prioritization of the Board.

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Board member Barnowe-Meyer said the motion applies to Western Washington only.

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Motion fails. 4 Support (Raines, Barnowe-Meyer, Tuttle, Thompson) / 8 Oppose **ACTION:** (Smith, Serr, McLain, Desautel, Speaks, Herrera, Conklin, Doenges)

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10 MOTION: Steve Barnowe-Meyer moved the Forest Practices Board approve a 50-foot template

variable width buffer prescription for Type F waters up to 15 feet bankfull width for small forest landowners. He further moved to direct DNR to add this 50-foot template width buffer prescription to Board Manual Section 21 to be available to small forest landowners while further management options are reviewed by the TFW Policy Committee, with TFW Policy to deliver, by no later than one year after approval of this motion, their recommendations for "variable width" parameters and metrics, as well as additional management recommendations that focus on user-friendly, outcome-based low impact prescriptions intended to facilitate long-term Desired

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Future Condition / Outcome.

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SECONDED: Meghan Tuttle

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Board Discussion:

None.

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ACTION: Motion fails. 4 Support (Raines, Barnowe-Meyer, Tuttle, Thompson) / 8 Oppose

(Smith, Serr, McLain, Desautel, Speaks, Herrera, Conklin, Doenges)

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37 38 MOTION: Steve Barnowe-Meyer moved the Forest Practices Board approve a 30-foot template

> fixed-width full-length buffer prescription for all Type Np waters for small forest landowners. He further moved to direct DNR to add this 30-foot template width buffer prescription to Board Manual Section 21 to be available to small forest landowners while further management options are reviewed by the TFW Policy Committee, with TFW Policy to deliver, by no later than one year after approval of this motion, their recommendations regarding a potential consideration of a 50-foot template managed Type Np prescription option and / or other potential changes that focus on userfriendly, outcome-based low impact prescriptions intended to facilitate long-term Desired Future Condition / Outcome. Any such user-friendly options should consider simplification opportunities such as eliminating (for small forest landowners only) "intermittent dry portions", and the potential of using the same buffer width prescription for smaller Type F and Np waters.

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SECONDED: Wayne Thompson

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Board Discussion:

45 46 Board member Barnowe-Meyer clarified that this motion is for a fixed width, no-cut buffer

47 prescription.

ACTION: Motion fails. 4 Support (Raines, Barnowe-Meyer, Tuttle, Thompson) / 8 Oppose (Smith, Serr, McLain, Desautel, Speaks, Herrera, Conklin, Doenges)

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Chair Smith introduced a motion to recognize the value of the small forest landowners and all the work that has gone into trying to find a mutually acceptable way to reduce the regulatory burden on them as well as recognize TFW Policy for work on the development of the experimental harvest prescriptions.

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MOTION:

Alex Smith moved the Forest Practices Board makes the final determination on the SFL Buffer Width Dispute. The Board recognizes the value of small forest landowners and keeping them on the landscape, as well as the disproportionate economic impact forest practice rules have on small forest landowners, Therefore the Board:

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Requests the Board chair to direct DNR to convene a stakeholder group to identify common situations that warrant the development of alternate plans or alternate harvest prescriptions that provide, at the same time, an opportunity to manage forests within the riparian management zone while meeting public resource protection standards; and

She further moved the Board direct the TFW Policy Committee to complete their development of experimental alternate harvest prescriptions for conifer restoration and conifer thinning which would be available only to small forest landowners in Western Washington.

Motion withdrawn

SECONDED: None.

ACTION:

Board member Barnowe-Meyer states because of the late presentation of the motion it is not enough time to review and consider. He suggests taking it up at the February 2023 Board meeting. Chair Smith accepted the suggestion and will share concepts with caucuses in advance of the February meeting in order to present a motion for the Board to consider at the February 2023 meeting.

GENERAL PUBLIC COMMENT

Darin Cramer, WFPA, said his observation is that the processes and standards are inconsistently applied depending on the topic and depending on the caucus promoting the idea. He said there is no risk tolerance—any idea that even looks like risk on paper is stomped on. He said he is not sure whether the dispute resolution process is a benefit to the adaptive management process. It should be conceptually but his opinion is that TFW Policy does not resolve the issues because they don't talk about them; they would rather avoid them and compete to win. He believes the Board should exemplify the values and principals of Forests and Fish. The actions the Board took today sends a clear message to landowners.

Elaine Oneil, WFFA, expressed her disappointment with the Board's unwillingness to consider options or look at any of the criteria sent to them. She said she doesn't know what her caucus will do as it is clear that small forest landowners are coming to the end of their patience. The alternative to forest land management is never their choice but now may be their decision since there is so little flexibility for them to manage their land in way that they think will support or improve habitat for the creatures that live on their property. She wants to find a kernel of useful information to use to move forward and believes the opportunity to come to a consensus is not being taken advantage of.

- 1 Ken Miller, WFFA, recited a chant of shared Forests and Fish commitments. He said they don't know
- 2 what the next steps will be; perhaps being disruptive would be effective. Miller continued to express
- 3 his extreme disappointment of the Board's actions, stated he was not leaving his seat at the table and
- 4 began to repeat the chant.

- 6 Due to the interruption of the meeting and unwillingness of Miller to leave his seat,
- 7 Chair Smith moved to adjourn the meeting and reconvene in another location per RCW 42.30.050.

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Motion passed. 8 Support (Speaks, Barnowe-Meyer, Doenges, Herrera, Conklin, Serr, Mclain, Smith) / 3 Oppose (Raines, Tuttle and Thompson) / Desautel not available for vote.

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The Board reconvened at 2:15 p.m. in room 411 of the Natural Resources Building without public attendees.

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WATER TYPING SYSTEM RULE MAKING

- Marc Engel, DNR, presented rule elements the Board has approved or agreed to complete as well
- 18 Board decisions to be made. The elements include: clarifying the goals and targets for the water
- 19 typing system rule; confirming the goals and targets of an anadromous fish floor (AFF); and whether
- a map-based modeled water typing will be included in the permanent water typing system rule.

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- Chair Smith said at the August 2022 meeting, the Board accepted two AFF alternatives for inclusion
- 23 in the water typing system rule. The Board allowed an additional three months for the principals to
- reach consensus on one AFF alternative that could be presented to the Board and that did not happen.
- Based on the August motion staff will move forward with the two AFF alternatives approved for analysis in the draft water typing system rule.

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Board member Barnowe-Meyer reported on the principals group working on the AFF. He said they are moving towards consensus on one AFF alternative rather than two.

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Board member Dave Herrera agreed with Barnowe-Meyer and stated he was unclear when a decision could happen and wants staff to start working on the rule making now.

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Chair Smith said the Board needs to address the last few elements listed by Engel for the rule making to move forward.

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Board member Barnowe-Meyer said the map-based model is critical to small forest landowners. A commitment to create the model based maps when the CMER water typing studies are completed and the statewide high resolution Lidar coverage exists was made.

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PUBLIC COMMENT ON THE WATER TYPING SYSTEM RULE MAKING

None due to moving the meeting location.

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WATER TYPING SYSTEM RULE MAKING

- Board member Tuttle said she takes the public process extremely seriously and is why she voted against relocating the meeting. She is uncomfortable making any decision since the Board is not
- 47 having public comment.

1 Chair Smith said the Board can adjourn prior to taking any action and hold a special meeting to 2 address this topic. 3 4 MOTION: Steve Barnowe-Meyer moved to table water typing system rule discussion. 5 6 SECONDED: Meghan Tuttle 7 8 ACTION: Motion passed unanimously. 9 10 2023 BOARD WORK PLAN 11 Marc Engel, DNR, presented the draft work plan for calendar year 2023. He also reviewed the updates to the work plan as a result of the meeting today. 12 13 14 Chair Smith requested staff to present an action plan for rule making and board manual at the 15 February 2023 meeting. 16 17 The Board agreed to start on Type Np rule and have progress reports on each rule making at each regular meeting. Staff will present a timeline for each rule making that will indicate tasks that can be 18 19 done concurrently. 20 21 No action was taken by the Board on the 2023 Board Work Plan. 22 23 The next meeting is scheduled for November 28, 2022, 9 a.m. – 11 a.m. 24 25 **EXECUTIVE SESSION** 26 None. 27 28 Meeting adjourned at 3:35 p.m.